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Containing the Yeltsin Fallout

Reforms Go 'Consensus-Speed' Ahead, Soviets Say

By Jim Hoagland
Washington Post Service

BERLIN — Mikhail S. Gorbachev is moving to limit the damage to his program of radical change in Soviet society caused by the controversy surrounding the public dismissal of Boris N. Yeltsin and will pursue his campaign for reform despite the opposition that has surfaced. Soviet intellectuals have indicated to Western experts here.

Their willingness to make assessments of the recent political tumult in Moscow in comments to Americans and Europeans during a discussion meeting suggested that Mr. Gorbachev's programs of reforms were not seriously endangered by hard-line opposition and that it was politically viable to continue to support those programs.

But the Soviets acknowledged indirectly that Mr. Gorbachev and his supporters were now likely to move at a more cautious pace while the leadership sorts out the strong feelings unleashed by the Yeltsin

case. The controversy, they suggested, centered on the speed and scope of economic restructuring, or *perestroika*, and of the campaign for more openness in government affairs, or *glasnost*.

"In any effort like this, there can be steps backward as well as forward," Valentin Berezovik, editor in chief of USA magazine, said. "There is no full guarantee that it moves ahead all the time." Added Stanislav M. Meshikov, an economist and editorial consultant to the World Marxist Review: "The important thing is that we are still moving. We are proceeding on a consensus speed."

"Soviet intellectuals have their fingers crossed that this is only a specific matter involving Yeltsin and that it won't have a damaging effect on Gorbachev and his programs," said Robert Legvold, director of Columbia University's Harriman Institute of Soviet studies.

Mr. Gorbachev led the denunciations of Mr. Yeltsin for "political immaturity" at the Nov. 11 meeting that ousted him from his Moscow job. The abusive denunciations of the man who had been considered to be one of the most outspoken advocates of change in the Soviet Union were published in

See GLASNOST, Page 5

Shultz Offers Inspection Of Missiles

By Don Oberdorfer
Washington Post Service

SHANNON, Ireland — Secretary of State George P. Shultz said Sunday that he will offer the Soviet Union on-site inspection rights at a U.S. missile facility in an effort to nail down this week an arms control treaty to be signed at next month's summit meeting in Washington.

Mr. Shultz spoke to reporters en route to Geneva, where he will hold wrap-up meetings with the Soviet foreign minister, Eduard A. Shevardnadze, on Monday and Tuesday. He said that negotiators on both sides appear to have the intention and the authority to resolve issues that are blocking completion of the intermediate-range nuclear forces treaty.

"We expect and they expect to have the treaty concluded so it can be signed at the summit meeting scheduled to begin Dec. 7," Mr. Shultz said. "That's an essential ingredient, and we'll finish it."

Mr. Shevardnadze arrived in Geneva on Sunday and said that he expects talks with Mr. Shultz to resolve sensitive differences on a treaty, Agence France-Presse reported.

Mr. Shultz and members of his high-ranking delegation were heartened by the promised presence among the Soviet delegation of Marshal Sergei F. Akhromeyev, chief of staff of the Soviet armed forces and a figure of great authority. The U.S. representatives in

See SHULTZ, Page 5

Rubén Zamora receives Holy Communion from Archbishop Arturo Rivera y Damas in San Salvador on Sunday.

Salvadoran Ends Exile To Lead 'Great Crusade'

By William Branigan
Washington Post Service

SAN SALVADOR — In a major test of political freedoms under President José Napoleón Duarte, a political leader allied to the Marxist rebels in El Salvador has ended seven years of exile to start what he called a "great crusade" for democracy.

Rubén Zamora, vice president of the Democratic Revolutionary Front, arrived here Saturday on a

commercial airliner from Mexico and was met by about 800 supporters.

"We are going to build a democracy where problems are solved through dialogue and discussion and no longer through threats and death squads," he told the crowd. Then he took up a Salvadoran flag and kissed it, saying, "This is the only amnesty I accept."

The act symbolized his rejection of a government amnesty and was apparently meant to recall a White House ceremony last month in which Mr. Duarte aroused intense leftist criticism by kissing the American flag. The Salvadoran government has said that returning exiles such as Mr. Zamora are cov-

See REBEL, Page 5

Kiosk

Egypt Indicts 15 For Subversion

CAIRO (UPI) — The government on Sunday ordered 15 men to stand trial on charges of collaborating with Libya in carrying out subversive acts.

The suspects, eight of whom are still at large, received training in Libya and with a guerrilla group in Lebanon, exploded a bomb outside a U.S.-Egyptian bank, attempted to bomb other Western companies, and tried to assassinate the Israeli ambassador, an indictment said.

A police spokesman said 13 guards and six prisoners had been injured since the protest began Saturday night at the minimum-security federal detention center here. He said the prisoners were armed with clubs and axes.

The riot began a day after President Fidel Castro of Cuba agreed to take back about 2,500 refugees who Washington says were criminals or were mentally ill when Mr. Castro let them emigrate seven years ago as part of a boatlift from

Cubans Hold 28 Guards at U.S. Prison

Reuters

OAKDALE, Louisiana — Hundreds of Cuban refugee detainees held 28 guards hostage and burned prison buildings Sunday to protest an agreement with Cuba to send them home.

A police spokesman said 13 guards and six prisoners had been injured since the protest began Saturday night at the minimum-security federal detention center here. He said the prisoners were armed with clubs and axes.

The riot began a day after President Fidel Castro of Cuba agreed to take back about 2,500 refugees who Washington says were criminals or were mentally ill when Mr. Castro let them emigrate seven years ago as part of a boatlift from

Steffi Graf beat Gabriela Sabatini in the Virginia Slims finals on Sunday. Page 17.

GENERAL NEWS
■ The U.S. space-defense plan faces delays after Congress held down its budget. Page 3.

SPORTS
■ Oklahoma defeated Nebraska, 17-7, and earned a berth in the Orange Bowl on Jan. 1 against Miami. Page 17.

BUSINESS/FINANCE
■ Britain's economy will grow by 2 percent next year, a business group forecast. Page 13.

Special Today
Upheaval challenges essence of the Euromarkets. Pages 7-11.

In another incident, 16 Cubans escaped from a detention center in Texas. Ten were quickly recaptured but six remained at large, the police said. The authorities at the Webb County Detention Center in Laredo, Texas, said the 16 who escaped were among 77 Cubans held at the facility and due to be repatriated.

Terms of Accord
Earlier, John M. Gashko of The Washington Post reported from Washington:

The United States and Cuba are reactivating the 1984 migration agreement that called for Cuba to take back more than 2,500 "undesirables" who came to Florida in the 1980 boatlift and for the United States to accept more than 20,000 each day.

By Warren Gertler
International Herald Tribune

LONDON — Smithfield Market, a sprawling Victorian structure that has served as the main wholesale meat market here since the mid-19th century, faces a stark choice: become squeaky clean or risk

For years, the British Department of Health and Social Security has warned that hygiene standards at the market, which sells some 150,000 tons of beef and poultry each year, are substandard. Indeed, little has changed at Smithfield over the market's 120 years in operation.

The list of problems is long: insufficient cold storage, no drainage system and nothing to prevent pigeons and other flying creatures from roosting above the thousands of carcasses displayed on the racks each day.



Remembrance

Prime Minister Margaret Thatcher at a service on Sunday at the war memorial in Enniskillen, Northern Ireland, where an IRA bomb killed 11 persons two weeks ago. Monday Q&A, Page 2.

Amid Relief, a Dismay That Overspending Drags On

By Carl Gewirtz
International Herald Tribune

PARIS — The agreement to cut the U.S. budget deficit by \$16 billion over two years drew split reaction views over the weekend: raves from government officials around the world that the deadline had been met, but dismay from private analysts that the fundamental problem had not been solved.

"The news is not expected to impress the foreign exchange market, where the dollar has dropped about 6.8 percent against the Deutsche mark and 5.4 percent against the yen since the crisis of confidence about U.S. economic policy erupted in mid-October."

"When the reality sinks in that Washington has not really dealt with the problem, the foreign exchange market will go back to its same old worries," said Lawrence

Brainard, chief economist at Bankers Trust Co. in New York. "Whether that takes two hours or two weeks is anybody's guess."

The chief trader of a major New York bank, asking not to be identified, said he expected "a mildly positive reaction in the foreign exchange market, maybe for a day."

"And then it's over," he said, "as the market returns to facing the reality that the dollar has to come down further."

West Germany, Japan, France and Britain voiced relief at the budget accord. Prime Minister Jacques Chirac of France said Sunday that it was "very positive and likely to return calm to the currency world."

Prime Minister Margaret Thatcher of Britain, in Paris for talks with Mr. Chirac, said that countries with surpluses — meaning Japan and West Germany — should now

work on measures to boost growth.

Nigel Lawson, her chancellor of the Exchequer, said he expected a "better tone in the stock markets" on Monday, but no dramatic reaction.

Other government officials, speaking privately, and market analysts did agree on one major positive aspect of the agreement: It provides the West German government with a face-saving excuse to yield to mounting domestic and international pressure and adopt a more stimulative economic policy.

Bonn's intransigence to temporarily widening its own budget deficit already had appeared to be softening in recent days. Its resistance had been considered a major stumbling block to improving the growth prospects of Western Europe and, thereby, increasing U.S. exports to reduce Washington's huge trade deficit.

The U.S. budget and trade deficits, both regarded as unsustainable, are viewed as interrelated. The budget deficit is seen as fueling domestic demand, thereby keeping the trade deficit from improving.

Although West Germany's commitment to increasing its domestic demand and Japan's commitment to maintaining the level already achieved are considered essential ingredients to improving the global economic outlook, analysts remain distressed by the size of the U.S. budget deficit.

"An incredible sort of algebric tick is being played on the world," said Stephen Marrs, an economist at the Institute for International Economics in Washington, referring to talk of \$76 billion in cuts.

"That's not a reduction from last

year's deficit of around \$148 billion," he said, "but a reduction from two years of rising budget deficits" that had been projected in the current fiscal year and next.

According to the Congressional Budget Office, the deficit had been projected to amount to \$183 billion in the current fiscal year ending Sept. 30, 1988, and to \$192 billion the following year.

"The hard cuts — the real cuts, not including asset sales or accounting tricks — this year amount to \$23.8 billion. That leaves a deficit this year of \$159 billion," Mr. Marrs said.

"The hard cuts in the second

year, \$40.7 billion, leave the deficit at \$151 billion — which means the deficit in each of the next two years will be larger than it was last year."

Nor was Mr. Marrs impressed

See REACTION, Page 15

Anti-Refugee Fervor Aids Rightists

By James M. Markham
New York Times Service

PARIS — Exploiting mounting resentment over refugees and workers from Third World nations, small rightist parties have cropped up across the northern tier of Western Europe demanding the expulsion of foreigners who are said to be taking jobs from Europeans.

The biggest single anti-immigrant party, the National Front, has taken root in France. Similar organizations have surfaced in Belgium, West Germany, Denmark, Norway, Sweden and Switzerland, which have absorbed large numbers of workers and refugees seeking political asylum from Arab nations, Iraq and Turkey.

Positioning themselves on the far right of the political spectrum, these parties have generally made only marginal inroads in national and municipal elections. But by taking extreme stands on the volatile immigration issue, they have succeeded in shocking mainstream parties into adopting harsh measures to check the influx of refugees and people seeking asylum.

"It's not the parties themselves that are important," said Han Entzinger, an adviser to the Dutch government on immigrant issues, "but the effect they have on parties that are more moderate."

He added, "But when millions of immigrants are living here already, the question is not closing the door, but how many more are we going to let in and whether we are going to leave them living at the margins of society."

With unemployment remaining stubbornly high in Western Europe, resentment toward Third World immigrants has sharpened. They are often blamed for big-city See RIGHT, Page 5



A wholesaler and laborer working amid hanging beef inside London's antiquated Smithfield Market.

A London Market Tests the Limits of Grade-A Grime

By Warren Gertler
International Herald Tribune

Britain's largest meat market, a colorful anachronism near St. Paul's Cathedral on the edge of the financial district, has never been immune to criticism. In the 1860s, Charles Dickens actively campaigned for reform of the city's meat markets, particularly Smithfield, which was then no more than an army of pens holding livestock in open fields. In "Oliver Twist," he paints a bleak portrait of that earlier Smithfield through the eyes of his young protagonist.

"The ground was covered nearly ankle deep with filth and mire; the crowding, pushing, beating, whooping and yelling, the hideous and discordant din rendered it a stunning and bewildering scene which quite confounded the senses."

While the current structure has come a long way from the open "Smooth fields" of cattle trading that preceded the present site

its present form for more than three years.

Today, beyond problems of hygiene and maintenance, the market — the outlet for about five percent of the United Kingdom's total meat consumption — is hampered by decades-old labor arrangements, according to wholesalers.

The market provides direct employment for some 1,500 blue-collar workers, about half of whom are unionized. These are rigidly divided among "pullers-back" who unload carcasses from trucks; "pitchers," who take them to trading stalls; and "bunnarmees," who wheel purchased items to waiting retail trucks.

For Smithfield to remain competitive, the wholesalers argue, a retailer must be permitted to carry away his purchases on his own rather than be forced to pay one of See MARKET, Page 5

Under British-Irish Agreement, 'Quite a Lot' Has Been Done

As leader of the Social Democratic and Labor Party, John Hume speaks for moderate Catholic opinion in Northern Ireland, where tensions have been heightened by the Irish Republican Army bombing at an armistice ceremony at Enniskillen this month. A member of the British House of Commons and the European Parliament in Strasbourg, Mr. Hume spoke to Barry James, of the IHT staff.

Q. As a result of the Enniskillen bombing, would you expect that the Irish government will ratify an extradition treaty so that IRA suspects can be handed over for trial in Northern Ireland?

A. There is a mistaken impression that there is a hiding place in the Republic of Ireland for people who commit acts like this. This is simply not so. What is at issue is not a major change or development in extradition law, but a symbolic political statement and I am hopeful and confident that the difficulties between the two governments in coming to terms with that will be overcome.

Q. At the heart of Dublin's reluctance

so far to concede agreement on extradition is its dislike of the no-jury, one-judge courts in Northern Ireland. Is this concern justified?

A. We accept the British government's view that in the present atmosphere, with deep community prejudice allied to in-

MONDAY Q&A

timidation, jury trials don't guarantee a very high quality of justice. But we argue that the full responsibility of trials of this nature shouldn't be left to one person, no matter how eminent that person may be, and that is why we proposed three-judge courts, as in the Irish Republic. The British government agrees there is a problem about the administration of justice, so what is it proposing for dealing with the problem it acknowledges to exist?

Q. Is the Anglo-Irish Agreement, now two years old, working?

A. Quite a lot of things have been done. The supergrass trials [based on evidence from informants] have gone, demand has been speeded up, the flags and emblems

legislation [banning display of republican insignia] has gone. There's a much more balanced approach to provocative parades. The very offensive high-rise apartment buildings in Catholic ghetto areas have been knocked down. There's been an improvement in the building situation. These are all reforms that we have been seeking for a long time.

Q. How would you define the underlying problems?

A. Political development in Northern Ireland has been paralyzed for most of this century, largely because the Unionist population or its political leadership decided the way to protect the integrity of their tradition was to hold all power in their own hands and live apart. So instead of creating a normal democratic society, they maintained an oligarchy based on sectarian solidarity. Every time the British government moved to break that and produce a more fair and democratic situation, their response was to threaten all sorts of dire consequences with the result that the British government always backed down. The net effect of that has been to confirm leadership in

the unionist community in uncompromising hands, and to give justification to those in the nationalist community who argue that the only thing the British understand is force. Now we have a British government that has stood firm against those threats and this is how creating a political fluidity which makes dialogue much more possible.

Q. Protestants have complained the Anglo-Irish Agreement does nothing to improve security. Doesn't Enniskillen bear them out?

A. I wouldn't think so. There is no better way of dealing with security problems than that the two sovereign governments backed by the two parliaments work in the closest possible cooperation. For the first time the problem is being dealt with in its proper context. The Irish problem isn't about relations between Catholic and Protestant, that's part of it. It's about relations between Britain and Ireland. Therefore, if the British-Irish framework is the framework of the problem, it must also be the framework of the solution.

Q. Has the Enniskillen bombing changed the political climate?

A. It has caused deep, deep revision in all sections of the community and has led to unprecedented condemnation of the activities of the IRA.

Q. Is there really any prospect of unity?

A. We have said that the Anglo-Irish Agreement is not in itself a solution to the problem. It's a framework in which the healing process can take place. We have set out the three stages of that process, the first being the creation of equal treatment for all people who live in Northern Ireland. There has been substantial progress in that. The second and most difficult stage, which I believe we are now at, is the stage of reconciliation, breaking down barriers of prejudice. The only way to do that is to spill our sweat together rather than our blood to build the place. By doing that over generations, a third stage will evolve, which is completely new relations within Ireland and between Ireland and Britain.

Women Rush Rioters Said to Kill 2 in Romania Militia

Agence France-Presse

VIENNA — At least two militiamen were killed Nov. 15 when thousands of workers rioted in Brasov, Romania's second-largest city, Western witnesses said Sunday in Vienna.

Police used tear gas and the city was "besieged" by army troops, the witnesses said. They said many people had been arrested.

Demonstrators cut the throat of a militiaman guarding the town hall and beat to death another inside the building, the West German weekly Bild am Sonntag said.

■ Debt Policies Stir Anger
Earlier, John Tagliabue of the New York Times reported from Bucharest:

It was the first major industrial violence since coal miners went on strike 10 years ago, and the first ripple of discontent over drastic

national policies designed to boost productivity and eliminate almost all Romanian foreign debt by year-end.

A Romanian familiar with the events said the workers marched on city hall from factories where they had gathered to vote in local elections. They were protesting a decision by party officials to enforce laws mandating pay cuts for unfilled production quotas.

The effects are visible everywhere in barely heated and poorly lit homes and public places. Street lights burn only on major thoroughfares. Television is restricted to two hours in the evening. Audiences bundled in scarves and overcoats in unheated theaters, and musicians wear fingerless gloves.

The shortages arise from the resolve of President Nicolae Ceausescu to repay all of the country's foreign debt, accumulated by costly and uneconomical industrial investments during his early years in power. Since 1981, Romania has

more than halved its debt, to about \$5.5 billion.

To do so, it has run up six consecutive annual trade surpluses, including \$2 billion in 1986. Romanian economists have given much of the credit to timely investment in the production of high-priced manufactured goods such as electronic components, fine mechanical products and computer-driven machinery.

But trade statistics show that much of last year's surplus came at the price of a basic disregard for consumer — and at times, industrial — needs. While exports rose 11.6 percent in 1986, imports fell 5.6 percent.

Business people and diplomats say the energy crisis results from bad planning and the fact that coal-driven generating stations often do not function because of poor de-



sign and lack of spare parts and maintenance.

Except for the outburst in Brasov, words of discontent are barely whispered.

■ Strike in Yugoslavia

Several thousand Yugoslav workers, including about 3,500 coal miners, were on strike Sunday to press for higher wages to compensate for galloping inflation. The Associated Press reported from Belgrade, quoting local newspapers.

Focus in Denver Crash Shifts to Crew Experience

*By Martha M. Hamilton
Washington Post Service*

WASHINGTON — The copilot who is believed to have been at the controls of the Continental flight that crashed in a snowstorm in Denver last week would not have been allowed to handle the takeoff at Eastern or American Airlines.

If Eastern, if both the captain and the copilot are relatively inexperienced, that is, if the captain has fewer than 100 hours experience in command of a particular aircraft and the copilot has fewer than 200 hours of experience on the plane, the captain is required to handle takeoffs and landings.

American's rules prohibit a captain with less than 100 hours as pilot in command of a particular aircraft from turning the takeoff over to the copilot.

In addition, American requires at least one member of a two-person cockpit crew to have spent 50 hours in that seat, which would have prevented the pairing of the two Continental employees.

None of this is to say Continental's rules, which left the decision of who was going to fly the plane up to the captain, are inherently unsafe. Continental and industry professionals say that having the copilot at the controls and leaving the captain free to carefully monitor the takeoff can contribute to safety in some circumstances. Nor is it to say that pilot error or inexperience caused or contributed to the crash of the DC-9 that killed 28 persons, including the captain and copilot.

But the Continental crash and the questions it has raised follow a series of incidents that has focused attention on pilot training, including the crash in August of Northwest Airlines Flight 755 and several incidents involving Delta Airlines, including a near-collision.

In the past four years, U.S. airlines have gone on a hiring binge, signing on record numbers of new pilots to keep up with the increased demand for flying that followed deregulation of the airline industry. With the pool of available labor shrinking and a pilot shortage predicted, airlines have altered some of their requirements and have hired pilots with less experience and different types of experience.

Some of the old criteria for pilots, including height requirements and a requirement that candidates have 20-20 uncorrected vision, were arbitrary and unnecessary, said Kit Darby, vice president of the Future Aviation Professionals of America, a career information center.

Because airlines typically have hired pilots with hours far in excess of the airlines' minimum requirements, those minimums are not likely to change.

For instance, Continental's minimum hiring standard is 2,500 hours experience, but its new hires in the past year have averaged 4,000 hours, according to a vice president of Texas Air Corp., Clark A. Oostad.

In fact, total flying time for newly hired pilots shows no signs of declining.

This year it will be about 4,000 hours. What is changing, said Mr. Darby, is the quality of that experience — with fewer pilots having experience flying high-performance jets.

The reason for that change is the reduction in the percentage of new

WORLD BRIEFS

Israel Delays Expulsion of Palestinian

TEL AVIV (Reuters) — Israel said Sunday that it would delay the expulsion of Mubarak Awad, a Palestinian-American activist whose campaign to end Israeli occupation of Arab lands by nonviolent means has been defended by the U.S. government.

"There is no intention of issuing a deportation order for the moment," an interior Ministry spokeswoman said after Mr. Awad, 44, ignored a ruling ordering him to leave when his visa expired on Friday.

The spokeswoman declined to comment on newspaper reports that Mr. Awad would ultimately be allowed to stay as he did not constitute a security threat. His case has received widespread attention, especially in the United States, where a State Department spokesman last week said that Mr. Awad, a U.S. citizen who heads the Palestinian Center for the Study of Nonviolence, was a moderating influence in the area and his expulsion would be regrettable.

Koreans Exchange Shots Across DMZ

SEOUL (Combined Dispatches) — North and South Korean border troops exchanged gunfire in the Demilitarized Zone over the weekend and the South Koreans said one of their soldiers had been wounded.

North Korea accused South Korea of firing scores of bullets Saturday at one of its positions in "a grave military provocation." Its official Korean Central News Agency said South Korea had "destroyed furniture of our post and gravely menaced the safety of our policemen," but it provided no details on casualties. South Korea said its garrison was triggered by shots fired first from North Korean positions and that it had acted only in self-defense.

The American-led United Nations Command, which is responsible for patrolling the southern portion of the zone, sent protests to North Korea and is investigating the incident, Lee Heung Shik, the South Korean Defense Ministry spokesman, said. He said the North Koreans were seeking to "create social unrest in South Korea, which is in an electric atmosphere."

Pakistan Frontier Explosion Kills 2

QUETTA, Pakistan (Reuters) — Two persons were killed and 11 injured on Saturday by a bomb explosion in a railway station in the border town of Chaman, in western Pakistan. A government official said by telephone from the town, located on the Afghan border, that the casualties were all Pakistanis.

He said the bomb might have been planted by saboteurs from Afghanistan, where Pakistan-based rebels are waging a guerrilla war against the Soviet-backed government in Kabul.

Chaman, 100 miles west of Quetta, lies on the road that links it to Kandahar, Afghanistan's second-largest city, which is the center of a region affected by heavy fighting. The Western-backed Afghan rebels have important bases around Quetta.

German TV Satellite Malfunctions

KOIROU, French Guiana (UPI) — Technicians reported Sunday that they had been unable to deploy one of two solar panels on the German satellite but that they were optimistic about eventually success-

The wing-like panel is used to store energy. Its failure to extend threatens to reduce the usage of the \$100 million TV-SAT1 satellite half. It is to begin beaming programs over four German-language networks in central Europe by February.

Technicians at the French National Center for Space Studies at Kourou, where the satellite was launched Friday atop an Ariane rocket, said the satellite was working well in spite of the temporary loss of a solar panel.

Intruder Is Arrested at White House

WASHINGTON (UPI) — An intruder who told the Secret Service he was "trying to catch the sun" jumped the White House fence Saturday and was arrested within yards of the West Wing and the Oval Office.

President Ronald Reagan was in the residential portion of the executive mansion at the time but was never in any danger.

A Secret Service spokesman, Rich Adams, said the intruder identified as Mike Davis, 26, of nearby Langley Park, Maryland, told members of the Secret Service who arrested him that he was "astroplaning."

For the Record

Jorge Luis Ochoa Vazquez, a suspected leader of a cocaine smuggling ring based in Medellin, Colombia, was arrested for speeding Sunday and held for possible extradition to the United States on drug trafficking charges, the Justice Ministry in Bogota said.

The 15th game of the world chess championship was drawn in Sveti Stefan, on Saturday, without resumption of play. The game had been adjourned Friday. Gari Kasparov, the champion, now leads the challenger, Anatoli Karpov, 8-7.

TRAVEL UPDATE

Court Blocks Strike at French Airline

PARIS (AP) — A court has blocked a strike by Air Inter pilots mechanics planned for Tuesday, ruling Saturday that the unions intent to "exercise their right to strike in an abusive manner and create illegal troubles."

The unions called the strike to press for three-man cockpit crews with shift turboprops to higher performance airplanes is a bigger switch than shifting from one high-performance jet to another.

A "pilot-driven, straight-wing airplane is much more forgiving than a high-performance, swept-wing jet," a pilot said.

A 24-hour strike Sunday at Rome's Leonardo da Vinci airport forced cancellations or delays of flights, airport officials said. Ground workers of the national airline Alitalia and the staff of the company that runs the airport are seeking a contract that would include higher pay and shorter working hours. Normal operations were to resume Monday. (Reuter)

This Week's Holidays

Banking and government offices will be closed or services curtailed the following countries and their dependencies this week because of national and religious holidays:

TUESDAY: Japan.

WEDNESDAY: Suriname.

THURSDAY: Guam, Puerto Rico, United States.

SATURDAY: Albania, Chad, Mauritania, Panama.

Source: Morgan Guaranty Trust Co., Reuter

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U.S. Space-Defense Plan Faces Delays as Budget Is Held to 11% Growth

By David E. Sanger
New York Times Service

NEW YORK — Facing a research budget substantially smaller than they had envisioned, officials in charge of President Ronald Reagan's program to develop a missile-defense system in space say they are planning sharp cutbacks and delays of up to two years in experiments.

The smaller research budget for the Strategic Defense Initiative was approved by Congress last week as part of legislation authorizing military projects.

While experts disagree about the exact impact of the cuts, nearly all say the government will not be able to decide by 1992, the target date, whether to begin manufacturing equipment to be deployed in the first phase of the missile-defense plan.

"At this point, I think the development decision will have to slip out beyond 1992," Gordon Smith, deputy director of the Pentagon's Strategic Defense Initiative Organization, said in a recent interview. "I don't think that we will know enough by then."

This, the budget process appears to have decided what had been a raging policy debate earlier this year over the feasibility of "early deployment" of SDI. Military contractors say they doubt that the first phase could be deployed before the late 1990s, and several industry officials say privately that they are scaling back their own plans to invest in SDI technology because they fear that any large development contracts will be significantly delayed.

The military authorization bill includes \$3.9 billion for the missile-defense program, an 11-percent increase over last year's financing but

Even without the budget cuts, doubts have grown in recent months, after two major studies, that the 1992 deadline could be met. Compounding the doubts was the quieting of the debate about "early deployment." While no one ever agreed on the meaning of the phrase, it appeared to refer to deployment of a primitive missile-defense system by the mid-1990s.

Casper W. Weinberger, then the defense secretary, seemed to be pushing for a commitment to early deployment in speeches in January and February. But after a flurry of meetings last spring, Mr. Weinberger stopped talking about the topic in detail.

"It was decided that we should not deploy anything early that could not be a major component of a larger system later," said Richard N. Perle, who left the Pentagon earlier this year.

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OPINION

INTERNATIONAL Herald Tribune

Not Yet a Solution

Reagan Can Do Better

Deficit-reduction negotiators delivered the anticipated turkey on Friday amid reports that Republicans would refuse to choke down even this scrawny, pallid bird. Their rebellion may not be entirely bad news. The negotiated deal does provide a more sensible way to reduce the immense federal budget deficit than the automatic, across-the-board spending cuts required by the Gramm-Rudman-Hollings law. But it is just barely possible that widespread disgust with the package could be parlayed into a tougher bipartisan accord—one that raises more revenue and restrains the growth of middle-class entitlement programs.

Congress cannot be expected to make the leap on its own. The last, faint hope for deficit redemption rests on President Reagan shedding his role as self-righteous critic of the big spenders and assuming the job of leading the nation.

In the first stage of the monthlong negotiation, the obstacle to agreement was the president's opposition to tough initiatives, such as a gasoline tax increase or a cap on retirement program costs. By the time he caved, the sense of urgency was lost. Fearing that they would be unable to turn the votes, congressional leaders refused to assemble a big deficit reduction package or even to spell out specific deficit cuts.

The deal announced on Friday sets a modest goal of some \$22 billion in spending cuts and higher taxes, plus \$8 billion in one-shot savings from asset sales and account-

ing gimmicks. Congress has 10 working days to fill in the blanks and vote on the package as a substitute for the \$23 billion in automatic Gramm-Rudman spending cuts. Republicans, particularly in the House, see little political advantage in cooperating. Rather than take the heat for increasing taxes, many seem prepared to let the automatic cuts take effect. And the Democratic majority will not shoulder the burden alone.

Narrowed to Gramm-Rudman-Hollings or the negotiated package, the choice is easy. G-R-H would mechanically chop a flat 8.5 percent off dozens of high-priority programs. The package, at least, includes some room for long overdue increases and permits spending cuts where they would be least disruptive.

But perhaps there is a third and better choice—a new package that raises the right taxes and restrains entitlement programs. Strong majorities in both parties recognize what must be done. But they require political protection to do what they know is right.

The cover can come only from a leader elected by the whole nation: the president. Is it realistic to expect such leadership from the querulous, distractred resident of the White House? He was able to put aside his ideological caricature views of the Soviet Union, take the longer historical view and set to work on arms control. Perhaps he can be brought to understand that his position in history and the ultimate security of the nation depend to an even greater degree on his management of this economic crisis.

—THE NEW YORK TIMES.

dispensed with. But many of these are beloved as much by Republicans as by Democrats, and most are relatively minor. This has probably been the most paved-over part of the budget in the Reagan years; at most the parties are a few billion dollars apart.

The stand-off remains in the other great parts of the fiscal equation. The script is familiar: Democrats fear that Republicans will label them tax-and-spend if there is a tax increase; Republicans fear that Democrats will label them anti-eldest if there is a Social Security cut. For a while the two sides contemplate doing both, then compromise by doing neither, reducing the risk to themselves in exactly the same proportion that they increase the risk to the economy.

The plan announced on Friday lacks a modest income or gasoline tax increase to anchor the lesser provisions concerning the revenue side, a comparable cut in Social Security and related benefits to do the same on spending. That would make it credible. Now it is little more than another holding action until the next election and the next administration.

For opposite reasons some members of both parties, particularly in the House, protest to be disgusted enough with this gray porridge to vote no next month and bring on the deeper Gramm-Rudman cuts in both defense and domestic programs that lie in wait. The porridge is better than Gramm-Rudman, if only because those cuts would never last. A no vote would only be worth it if it were a sign that Congress would do the things from which, this time, both it and the administration flinched.

—THE WASHINGTON POST.

A Failure of Courage

The budget negotiations that produced such a shabby result last week were never about fiscal policy. Everyone understands in what direction that should go. The issue in those largely fruitless talks was where to find the political courage to go there. The painful thing about them was the weakness they exposed, not merely in this particular president or Congress or the parties but somehow in the system. They were a monthlong test of character that all sides failed. "We didn't have enough heroes," Speaker Jim Wright said afterward. They didn't have any.

Of the \$30 billion in first-year savings on which the negotiators agreed, about four would be phony, mainly the proceeds of asset sales. The rest of the familiar lies has a scraped-together quality that inspires little confidence. The reason is that too much of the budget was put out of bounds.

This time, for all the oratory the subject still inspires, the problem was not defense. For three years there has been a consensus in Congress that the defense buildup needs to be leveled off; the only dispute has been how fast. Liberal Democrats in the House in particular continue to call for large cuts, but the Democrats as a party do not want to undo the buildup, any more than the Republicans seriously think that it can be continued. Defense is a draw these days.

The same is basically true of the domestic discretionary accounts, the ones subject to the annual appropriations process. Here it is the Republicans who mostly continue to call for cuts, and they are right: There are programs in these bills that could easily be

dispensed with. But many of these are beloved as much by Republicans as by Democrats, and most are relatively minor. This has probably been the most paved-over part of the budget in the Reagan years; at most the parties are a few billion dollars apart.

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—THE WASHINGTON POST.

The Iran-Contra Scandal

President Reagan accepts nominal responsibility for the Iran-contra affair—but still will not acknowledge the heart of the scandal: his irresponsible privatization of government's most sensitive functions.

His program of illicit arms sales, illegal military aid and covert foreign policies was the ultimate turnover of government to private enterprise. It was even called "the Enterprise" by the arms merchants who ran it. To those who mourn the loss of public trust, it is called a tragedy.

Iran-contra was surely enterprising, the venture of imaginative men wielding government power but not tethered to constitutional controls. Private agents were unleashed to do what Mr. Reagan, bound by law and his pledges to the American people, could not do. They sold arms to Iran, a terrorist adversary, in return for American hostages, then used the profits to buy lethal supplies for the rebel forces in Nicaragua.

Enterprising, yes, and scary. Just how scary, based on what the enterprise did and planned to do, is chillingly clear from the report by the Senate and House investigating committees. As Lieutenant Colonel Oliver North testified, the late William Casey, director of central intelligence, was the enterprise's silent partner and grand designer.

According to Colonel North, Mr. Casey saw the Iran-contra diversion as "a neat idea" and the enterprise as a model for a permanent covert entity, self-financed and off the books, readily pulled off the shelf when needed for clandestine operations anywhere. As one of the report's authors has said, "Casey had a dream, and in Iran-contra the dream became operational."

Like his friend the president, Bill Casey was frustrated by government impatience with its processes and contemptuous of Congress and its attempts to share power and oversee the executive branch. They long believed in private-sector superiority, and so did Richard Secord, the retired air force

general who became the enterprise's munitions master at Mr. Casey's suggestion.

Mr. Secord's partner, Albert Hakim, testified that he found himself "secretary of state for a day" and could get more done than the authorized incumbent. Incredibly, this private citizen was authorized to make concessions to Iranian officials in America's name that were utterly at odds with some, official policy.

The enterprise eventually acquired five airplanes, an airfield and warehouse facilities, at public expense. When Iran-contra began to unravel, these entrepreneurs tried to sell these assets back to the U.S. government.

Their operation generated an estimated \$48 million in revenue, from which they paid themselves handsomely while still claiming to assets that the committee estimated to be worth as much as \$3 million.

None of this much troubles the man who made it all possible. The committee's majority report charges the president with creating the climate for these lawless initiatives and failing to inform himself even when confronted by scandal. He gave wrong answers, avoided asking trusted aides what they had done with their trust, even expressed boredom as the congressional hearings told him what he was supposed to know.

Above all, the committee's report leads the American people back to the central point, trust. When Mr. Reagan a year ago acknowledged his responsibility in the sale of arms to Iran, a once admiring public was incredulous. His standing in the polls plummeted overnight—and has not recovered since.

There are no institutional or legislative protections against a president who would secretly abuse that trust. He can always find a way around the procedures and loopholes in the laws. The committee's report recognizes that and limits its recommendations to modest changes. The only real remedy is a president who will faithfully execute the laws that the United States already has.

—THE NEW YORK TIMES.

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Government Requires Somebody in Charge

By Anthony Lewis

BOSTON — For some years now Washington has been the site of a fascinating controlled experiment. The study has been seeking the answer to this question: Can the American system of government work, in the modern world, with no one in charge?

The results are in, and they are conclusive. The answer is no.

The decisive test has come during the last month. The stock market crash of Oct. 19 brought a great demand and opportunity for presidential leadership. Financial markets and political leaders around the world looked to President Reagan. A month later it is clear that there will be no meaningful response. And the consequences are mounting.

In the American system the president does not govern alone; it is a system of multiple power centers. But nothing can happen without presidential leadership. We are learning that old truth in this time of a president detached from reality, detached from responsibility.

Consider the endless negotiations over reducing the budget deficit. The world's financial markets breath in and out as the talks waver between hints of success and failure. The end, when it finally came, seemed not a bang but a whimper. It is not likely to restore confidence—which was the point of the exercise.

Congress has its share of responsibility, of course; some members of both parties thought of short-term politics instead of the financial urgency. But the really extraordinary thing about it was the detachment, the passivity of the president.

Mr. Reagan, in those weeks, did little about the budget negotiations except repeat his familiar argument that tax increases are bad and could be only a last resort. To make that point in the circumstances was early counterproductive, since the one symbol the financial world wanted for reassurance was a tax rise.

Almost any imaginable president, in those circumstances, would have turned necessity into leverage. He would have said something like: "You know I have been opposed to higher taxes. But in a time of financial concern, and in order to prevent worse, we must all make compromises. I am calling on Congress to raise the gasoline tax—it will still be far less than other countries'—and also to limit cost-of-living ad-

justments for Social Security . . ."

The gasoline tax and Social Security adjustment ideas were in fact discussed at a meeting of congressional leaders with Mr. Reagan on Nov. 6. But he took no firm position, leaving everyone confused. Some who attended the meeting said they found the president's performance scary.

In the absence of a commitment from Mr. Reagan—a willingness to take the political heat for something like a limit on cost-of-living adjustments—Democratic congressmen naturally would not stick their necks

out to his familiarity with Congress?

Once the adverse reaction exploded, it was essential for the White House to come up quickly with an acceptable alternative. To have the controversy run on was to give Mr. Gorbachev a slap in the face—something no sane U.S. official would want to do with Mr. Gorbachev in a tense internal political situation on the eve of the summit.

The more worrying leadership failure has been the non-response to the financial crisis. For me the most powerful sign of that failure has been intense criticism from Britain's Conservative government, once Mr. Reagan's most ardent foreign friend.

The chancellor of the exchequer, Nigel Lawson, called early this month for "a clear and credible package" to reduce the American budget deficit, "preferably with at least some increase in some form of taxation." That, he said, "has become the touchstone of whether the United States has the political will to make hard choices and to do what needs to be done."

The United States does not have the will today. It cannot be put off by a president's lack of energy, slogan or touch with urgent necessities.

The New York Times.

Reagan's Hero Would Have Attacked the Crisis Head-On

THE economic outlook hinges on confidence. Sadly, the budget package looks weak and will provide little reassurance. President Reagan must do more.

No modern leader dealt more effectively with crises of public confidence than Mr. Reagan's professed political hero, Franklin Delano Roosevelt. Instead of continuing the silence and inaction that has characterized Mr. Reagan since the onset of the financial crisis, he should borrow a leaf from his mentor.

If FDR were around today, how would he seize the moment? There would be a speech demonstrating that he understood the dimensions of the crisis. Next he would summon outstanding business and financial experts, private economists and other leaders. They would provide real advice and help build support for eventual proposals.

On the budget talks, he would take charge personally and song round-the-clock negotiations aimed not at a modest, one-shot cut but at a large, multiyear package.

Third, he consulted extensively with leading citizens; Bernard Baruch to Sidney Hillman to Clarence Darrow, he believed in drawing on America's best.

Fourth, he recognized that big problems required bold responses; upon first taking office, he reformed the banking system, launched a rescue of the farm economy and suspended the gold standard, all within 100 days.

A review of the major crises of the Roosevelt years shows that he generally took the offensive on four levels. First, President Roosevelt took personal control and made the major decisions himself.

Second, communicating with the public was always a top priority; at critical moments, he rallied his firebrands and twice weekly press conferences to show that problems were being tackled head on.

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A comparison of Rooseveltian confidence-building with the Reagan style is flattering to Mr. Reagan. There is little sign that he is personally involved in

economic stabilization efforts. There is no evidence that he has sought any direct, private advice; with the administration benefit of financial market experience, it is baffling why knowledgeable hands like Paul Volcker or Donald Regan are not summoned to help. As for bold strokes, the White House has come up empty.

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Time for a British-Style Review of Commitments

By Geoffrey Kemp

WASHINGTON — During the mid-1960s, Britain's poor economic state forced reassessment of its worldwide military commitments. British leaders decided that they could no longer afford to maintain a major military presence "east of Suez" while fulfilling Britain's role in NATO and maintaining an independent nuclear force.

This comes as America faces increased military opposition in all conflict regions, a big trade imbalance and a federal deficit of historic and dangerous proportions. There is confusion as

How to Sell Continental Breakfast

By Jim Hoagland

LIN — At 7 A.M., I am ready for the Brave New World of international trade. But there's a breakfast table, in the form of Malted Stroodles, banana bread, letters and four languages over *Ombrij met Mon, de laatste eten en Maat*, the Dutch *Petit Dejuner*. German's English also conveys the message that this is the breakfast one should be eating.

The U.S. inspection rights are in return for a precedent-setting Soviet agreement last week to permit U.S. on-site inspection of the Soviet assembly facility for SS-25 long-range nuclear missiles.

The SS-25 is not covered by the treaty banning medium-range and shorter-range missiles. But it is difficult to distinguish from the less powerful SS-20 missile, which is covered.

Washington has demanded the right to station inspectors at the Soviet SS-25 facility for 13 years to ensure that it does not continue to turn out SS-20s once they are banned. The Soviets demanded the right in return to station inspectors at a U.S. plant "of comparable value."

"We have to recognize that just as we want to see what's going on there, they want to see what's going on here," Mr. Shultz said. "That's fair enough."

He said that the Reagan administration has approved an offer that it believes the Soviets will accept.

He would give no details other than to say that it involves observation of the production of a missile or key components. But other officials said the U.S. offer is for long-term inspection of a ballistic missile facility. Moscow included the site on a recent list of facilities of interest to it.

The Soviets originally insisted on inspecting the General Dynamics Corp. plant in San Diego. It manufactures ground-launched cruise missiles, which are covered by the INF treaty, and sea-launched cruise missiles, which are not covered but are very similar.

The United States rejected this proposal several weeks ago because of the military secrets involved.

While seeming to be confident that a compromise could be worked out, some of the American delegates were uncertain that the Soviets would quickly accept the U.S. proposal.

Mr. Shultz indicated that inspection and verification issues are foremost among those remaining to be settled. He said that compared with the state of the negotiations this spring, the remaining issues constitute only "a detail."

Beyond INF, Mr. Shultz said his talks with Mr. Shevardnadze will cover a broad range of issues in preparation for the meeting between Mr. Reagan and the Soviet leader, Mikhail S. Gorbachev. These include:

"A strategic arms treaty. Mr. Shultz said he believes "it is possible to negotiate and ratify such a far-reaching pact in 1988, and that it is very important that we should do everything we can." A strategic arms pact, including an accord on anti-missile activities such as Mr. Reagan's Strategic Defense Initiative, will provide a framework for the entry of multinational firms manufacturing facilities in lower-wage countries.

"The Japanese ambassador to Washington has said that he would not bother Tokyo with this issue," Mr. Shultz said. An American diplomat in Budapest said much of admiration in his voice. "But if a South Korean delegation shows up in town, the Japanese will be up the next night, calling the meaning of it."

Hungary is a good example of a country that for most Americans is not important enough to be worth the big Japanese and a few other countries have made some progress but a stalemate is developing.

A provision in the House and Senate Finance Committee bills

SHULTZ: On-Site Inspection

(Continued from Page 1)

clude President Ronald Reagan's new national security adviser, Lieutenant General Colin Powell.

In promising to send Marshal Akhromeyev, Moscow had signified "you should see from that that we intend to finish" the treaty, Mr. Shultz said. U.S. negotiators have noted in the past that when Marshal Akhromeyev is present, there is usually much greater progress on detailed arms issues.

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RUNNING FOR OFFICE — Members of opposition parties jogged on Sunday through Taipei to gather support for their candidates for seats in the legislature.

Yao Chia-wen, center front, the chairman of the Democratic Progressive Party, leads the group. The event was the final lap of nine days of similar demonstrations.

DEFICIT: Leaders Cautiously Predict Congress Will Pass \$76 Billion Plan

(Continued from Page 1)

Reagan has effectively agreed to do what he said he would never abide: raise taxes to finance higher government spending, both military and nonmilitary.

They say the spending cuts envisioned in the accord are based on shaky assumptions and, as a result, the plan will not instill confidence on Wall Street or in foreign capitals. It would be better, they contend, to kill the agreement and implement the automatic Gramm-Rudman cuts.

"It is not going to be easy," Mr. Michel said on an ABC-TV program. "And we are just going to be starting the selling process."

He promised to work for the plan. "I have got to stick with what we have got as a bare-bones minimum," Mr. Michel said.

The budget accord calls for \$9 billion in as-yet-unspecified new taxes in the current 1988 fiscal year and \$14 billion next year. Mr. Wright said the taxes would be similar to those spelled out in separate tax-increase bills passed by the House and the Senate Finance Committee last month. Both houses are controlled by the Democrats.

Mr. Michel's remarks came during the campaign for legislative elections next month, in which the immigrant issue is expected to figure prominently.

Drawing inspiration from the success of Jean-Marie Le Pen's National Front in France, a Brussels doctor named Daniel Ferret has founded a Belgian National Front that will contest seats in the capital and the southern city of Tourai.

"We are afraid that in the year 2000 the immigrants will be in the majority in this country and they will be the masters," Mr. Ferret said. "We want to first send home the illegal immigrants, and finally get rid of those who are taking jobs away from Belgians."

Mr. Ferret praised Mr. Le Pen, who recently has been sharply criticized in France for dismissing the Nazi gas chambers as "a minor detail" of World War II.

In Norway and Denmark, the immigrant question has been appropriated by populist groups that have traditionally rallied against taxes and the intrusions of the welfare state.

In elections in Denmark in September, the ultra-right Progress Party jumped from four to nine seats in the 175-member Parliament after campaigning against an influx of asylum-seekers from Iran and Lebanon.

In West Germany, a nationalist, anti-immigrant group called the Republicans, led by a former member of the Nazi SS, started the country's political establishment by winning 3 percent of the popular vote in state elections in Bavaria a year ago. Two months ago, a similar formation captured a seat in the Bremen state parliament.

Such electoral successes have strengthened the hands of Chancellor Helmut Kohl's center-right coalition who want to make it even tougher for asylum-seekers to enter West Germany.

Sterile government action has at times undercut the appeal of anti-immigrant groups. After the Swiss government tightened its immigration regulations, a coalition of anti-foreigner groups last month lost two of the five seats it had held in the 200-member lower house of Parliament.

In Sweden, a requirement that a party have at least 4 percent of the popular vote to win parliamentary representation has prevented anti-immigrant groups from being elected.

Investigations have already said that the fire broke out near the end of the evening rush hour one-third of the way up a wooden escalator built 48 years ago. Forensic scientists have ruled out arson.

The government now has no option except to raise prices to get the money it needs for increased food production, Mr. Pavlov said.

The Soviet Union first began subsidizing food prices in 1965. Since then, the subsidies have grown to about \$80 billion a year.

Mr. Pavlov, writing in the *Associated Press*, said negotiations would continue on finding "a mutually acceptable arrangement" for enabling Cuba to make broadcasts to the United States.

It also establishes special categories for political prisoners that could affect about 3,000 others and for close relatives of U.S. citizens.

4 Die as Minaret Collapses

BAHRAIN — The minaret of an unfinished Jeddah mosque collapsed, killing four persons, the newspaper *Okaz* reported Sunday.

REBEL: Salvadoran Ends Exile

(Continued from Page 1)

The president of the Democratic Revolutionary Front, Guillermo Ungo, plans to return Monday accompanied by a large international delegation.

Although there were no incidents at the airport, several recent killings and kidnappings have raised fears that rightist death squads are back in business and upset that leftist leaders are returning. Death squads have been blamed for about 40,000 of the more than 60,000 deaths in the civil war, but killings attributed to them have dropped off in recent years.

Uneasiness has also surfaced within the powerful armed forces over the politicians' return.

"It is possible they are only coming for political work, but we do not trust them," said one top officer who asked not to be identified.

"What we fear is that their return is a Trojan horse for the benefit of the FMLN."

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GLASNOST: Seeking Consensus

(Continued from Page 1)

full by the Soviet press two days later.

But with dismay spreading in Moscow over Mr. Yeltsin's humiliation, the government appointed Mr. Yeltsin last week to a position in the State Committee for Construction with the rank of minister. On Friday, Tass reported a Gorbachev speech to the party leadership in which he castigated equally overzealous prosecution of reforms and conservative resistance to them.

These moves were quoted by some in the five-member Soviet delegation to the Aspen conference as signals that Mr. Yeltsin's downfall did not preface a general retreat on economic restructuring and the opening of new debates about Soviet history and government accountability.

"Yeltsin was one exponent of ultraperiodism," said Mr. Menshikov, who worked in the Central Committee's Information Department until a year ago. "The leadership is proceeding on consensus speed."

"This was a concrete case, involving what is permissible from a political tactical point of view," said Mr. Berezhkov. "Perhaps if Yeltsin had been speaking elsewhere, at some other time, the results might have been different."

Since Mr. Yeltsin's remarks on Oct. 21 have not been published, none of the Soviet participants would discuss what he may have said or done to provoke a collective loss of temper at the Central Committee meeting. Nor would they speculate why Mr. Yeltsin's speech continued to be suppressed.

But some of the Western Kremlinologists gathered indications from Soviet sources that Mr. Yeltsin,

Monday, November 23, 1987

International Herald Tribune Special Financial Report

The Euromarket: Rough Going

MARKET WHIPLASH

The largest segment of the international capital market, Eurobonds, has experienced a loss of liquidity and investor confidence this year that jeopardizes its future, the OECD said in its quarterly report, *Financial Market Trends*.

What concerns the OECD is not the drop in volume from the record \$228 billion set last year, but "the speed with which the climate of the market has deteriorated" and the extent to which that "reflects an underlying malaise" in the market's operating mechanisms.

The gloomy assessment was released on Oct. 12, just before the upheaval in the world financial markets. Since then, liquidity and confidence have been further impaired.

Oct. 14: Dollar Drops

The dollar falls sharply against all major currencies in New York as market participants express overwhelming disappointment at a larger than expected August merchandise trade deficit.

Oct. 17: Baker Responds

U.S. Treasury Secretary James A. Baker 3d minimizes the Dow's record plunge of the previous week (235.48 points, or 9.5 percent) and hints again that the U.S. administration will let the dollar fall.

Oct. 18: T-Bills Soar

Prices of U.S. government securities soar as much as 4 points as investors liquidate stock holdings and buy short-term bonds and Treasury notes.

Oct. 19: Black Monday

Unabated selling sweeps Wall Street in a plunge that surpasses the crash of 1929. The Dow Jones Industrial average falls 508.32 points, or 22.6 percent, in the heaviest trading ever on the New York Stock Exchange. Three-quarters of a trillion dollars in assets evaporate. Record losses are recorded in London, Paris, Hong Kong and Toronto.

Oct. 20: Global Reaction

Wall Street's crash is followed by record one-day drops in London, Tokyo and Sydney and the closing of the Hong Kong exchange.

Oct. 20: Deficit Is Blamed

The sell-off on world stock markets hardens the view in Western Europe that U.S. economic policy is adrift and has become the root cause of global economic instability, many analysts say.

Oct. 20: Greenspan Reacts

Reagan meets with the Federal Reserve Board chairman Alan Greenspan who has said the Fed will make easy-term currency loans available to banks to preserve the "liquidity" of the financial system.

Oct. 23: Reagan Responds

President Ronald Reagan says the market gyrations emphasize "the need to send a clear signal that spending must be restrained."

Oct. 29: Selloff in Asia

Extreme turbulence in foreign-exchange markets prompts investors in Asia to dump their holdings on the region's three largest stock exchanges. Tokyo, Hong Kong and Sydney register sharp falls in share values.

Nov. 15: New Issues

Market makers claim that momentum is gathering in the dollar sector for a spate of new bond issues by year's end, following some stabilization of currency rates, evidence that the U.S. trade deficit can be shrunk and signs that negotiators in Washington are committed to reaching an accord on reducing the U.S. budget deficit.

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Wider use of the yen as an international currency buoys market in Japan.

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The German bond market is enjoying a mini-boom following the global stock market crash.

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London houses cutting back as financial institutions review profitability.

Spanish Matadors 11

The matador makes its debut as Spain opens its bond market to foreign issuers.

Challenge of Competition

Doubts About Globalization Depress the Market

The incentive to book business in offshore operations has been eliminated.

By Carl Gewirtz

PARIS — Long regarded as a frontier — international banking and finance's equivalent of the space age — the Euromarket these days looks more like the once Wild West of the United States: a frontier perhaps in spirit, but no longer in reality.

A pioneer in the globalization of money flows, the Euromarket today is no longer the only arena nor as free-wheeling as it once was.

As governments slowly woke up to how interdependent the world had become, the first official effort to coordinate policy-making were directed at harnessing the international market.

This produced increased competition from domestic markets, which, by itself, might simply have represented a new challenge to the integrity of the institutions and individuals who people the Euromarket.

But the upheaval in financial markets this year, particularly the October crash of world stock prices, raises basic questions about globalization that challenge the essence of the Euromarket.

Since its emergence in the early 1960s, the Euromarket has been a nightmare for policymakers in the major industrialized countries. The market's topsy-turvy growth outside the purview of banking regulators and its ability to subvert the restraints imposed on domestic financial markets led to continuous, if unsuccessful, efforts to find ways to control it.

But by the early 1980s, the bureaucrats stumbled onto a winning formula: If you can't beat it, join it.

Implementation of this policy may have been slow and jerky. But the thrust of the reforms undertaken in domestic financial markets have all had a common goal of freezing national markets and thereby eliminating the Euromarket's competitive advantage.

Interest payments foreign investors earn in most domestic financial markets are now made free of withholding tax, as in the Euromarket.

Ceilings on domestic interest rates have been abolished, putting domestic and international banks on an equal footing to attract deposits.

With supervisors now examining the world-



AP Wirephoto

wide exposure of banks under their jurisdiction, the incentive to book business in offshore operations has been eliminated.

And by the end of this year, policymakers expect to achieve a major breakthrough in the homogenization of international banking by establishing common definitions of what banks can consider capital as well as common ratios on the amount of capital required for particular types of business.

Initially, these common rules are expected to be adopted by U.S., British and Japanese banking supervisors, albeit with a long transition period. By 1992, when the European Community's financial harmonization plan comes into force, all banks within the EC are expected to have adopted similar standards.

With common rules on deposit-taking institutions virtually a reality, supervisory authorities will not turn their attention to trying to harmonize the rules of play for other financial institutions — investment banks and securities houses first, life insurance companies at a later stage.

Experts say there are major conceptual and practical difficulties in establishing common risk standards for securities houses. But they are convinced that October's crash in world stock prices will spur efforts. Even before the

crash the Bank of England indicated it wanted to establish capital adequacy guidelines on the underwriting commitments of investment banks.

"Expanding supervision to securities markets may not result in spectacular moves," said one official at the Bank for International Settlements, which closely monitors the market. But he predicted that even small steps could have "profound consequences" on the market's capacity to introduce innovative financial instruments as well as on the hedging techniques and trading strategies of financial institutions.

In addition, tougher capital adequacy standards will effectively raise the cost of doing business in a market where the eroding costs/benefits ratio has already forced a number of firms to withdraw from the market entirely or from particular segments, notably floating rate notes.

But the greatest threat to the market from October's crash is the damage it might wreak on the concept of globalization.

It still is much too early to know for certain, analysts agree. But there is considerable concern about what effect this year's exceptional volatility in bond prices followed by the exceptional volatility in stock prices and the continu-

ing volatility of exchange rates will have on the much-ballyhooed globalization of financial markets.

The Euromarket is the nexus of this phenomenon. Eliminate investors' desire for portfolio diversification by types of assets as well as by currencies and you eliminate the market's reason for being.

A common feature in October's fall in stock prices was that it produced significant selling in national markets by foreign investors. The question that has yet to be answered is whether this was simply a one-off defensive response to an exceptional situation or whether it is a harbinger of investors' return to the greater security of home markets.

This phenomenon, by itself, probably would not have raised eyebrows. The real problem is that the international market was already suffering from investor concern about credit quality and trading capability and such worries can only have been intensified by October's events.

The troubles in the Euromarket began in the early 1980s. First, it was groups of issuers that fell from favor — U.S. banks, following the outbreak of the debt crisis; U.S. corporations, because credit ratings tumbled over night.

Then, whole market sectors disappeared al-

most overnight: first perpetual floating rate notes, then dated floaters, then equity warrants issued by Japanese companies.

Earlier this month, the Organization for Economic Cooperation and Development warned that the Euromarket's loss of liquidity and investor confidence puts into question its continued viability.

There are indications of a significant shift in favor of domestic government securities with broad and deep secondary markets and a redirection of investment flows toward money market instruments — Eurocommercial paper, Euronotes and certificates of deposit.

The report also noted that an end of the three-year boom in Euromarket activity may endanger the strategic planning of the securities industry, "which had counted on a continuing expansion of new issuing activity as a factor supporting the globalization of securities business."

At the same time, there are indications that even governments, whose reform policies have fostered the internationalization of financial markets, are beginning to question the benefits.

ONE of the great mysteries of this decade is why real interest rates — the amount left after deducting the level of inflation — have remained so high. Real rates shot to record highs during the high-inflation era of the late 1970s and have remained high by historic standards despite the sharp drop in inflation rates and the ample liquidity in domestic markets.

In part, the continuing high real rates reflect investor fears that inflation is down but certainly is not dead and could flash back at any time. A major concern is the enormous foreign debt of the United States. Its net debt is now close to \$400 billion and the rate of growth shows no sign of slowing.

The ever-increasing cost to service this debt will be a heavy weight. Given the great difficulty the United States has had to reduce its budget deficit, many investors suspect that when debt servicing becomes really burdensome later this decade, Washington will opt for the easy way out — allowing inflation to rise, thereby reducing the real servicing cost.

Another explanation of the high real rates, some analysts believe, is that the opening of domestic markets to foreigners has encouraged investors to seek out the highest possible returns.

The best evidence of this is the enormous popularity of high-coupon Australian dollar Eurobonds with investors in West Germany. If the money had remained invested in the domestic bond market, real rates in Germany presumably would be lower than they are — now about 4 percentage points. Instead, liquidity has spilled out of the country.

Lower real rates are an important goal for governments as that would spur industry to invest. At present, given the high real rates of

Continued on page 9

Deficit Financing

U.S. Likely to Need Less Foreign Capital

The stock collapse should speed the switch to producing for export.

By John M. Berry

WHATINGTON — The big plunge in stock prices last month likely will mean that the United States will be making fewer demands on the world's pool of capital to finance its huge deficit in international transactions.

No one can be certain what the impact will be from the large loss of stockholder wealth, or of the economic policy changes that have already occurred, but most forecasters believe U.S. economic growth will be substantially slower in 1988 than it otherwise would have been — perhaps even skirting the edge of a recession.

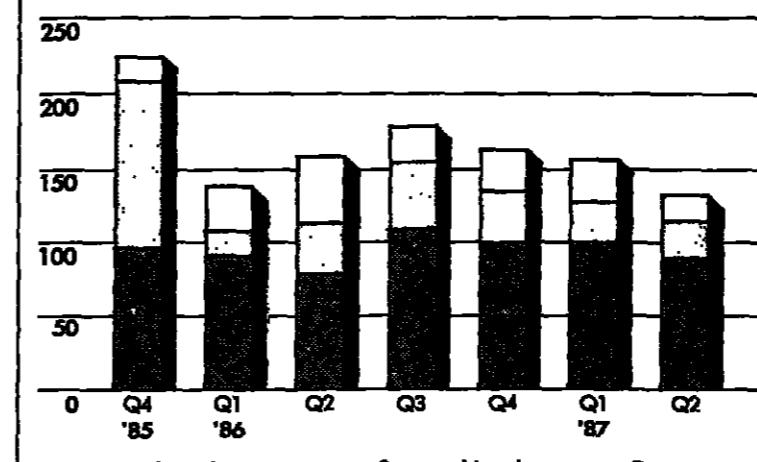
The slowdown in growth will come primarily in consumer spending and business investment, which some economists, such as William C. Melton of IDS Financial Services Inc. of Minneapolis, expect to fall steadily between now and the middle of 1988. With American consumers and businesses buying fewer goods, imports should show almost no growth next year. Meanwhile, U.S. exports should continue to grow at about the same pace as in the past year, more than 13 percent.

Mr. Melton's estimates are adjusted for inflation, but he believes there will be a substantial improvement in the trade balance in current dollar terms as well. Consumption will be weak enough that foreign producers will have a hard time passing on the higher prices they would like to charge because of the drop in the dollar's value.

Meanwhile, three other developments

A Sharp Drop in U.S. Bond Offerings

(in billions of U.S. dollars)



James A. Baker 3d

Foreign purchases of U.S. government securities declined, too. In the first six months of 1987, they ran at a \$42 billion annual rate, down from a \$64 billion rate in the first half of 1986. Many of the securities were purchased by foreign central banks with dollars they had purchased in an effort to prop up the currency's value.

At the same time, the Federal Reserve, the U.S. central bank, covered part of the U.S. current account deficit by selling foreign exchange at about an \$11 billion rate in the first half of the year.

Foreign investors also bought U.S. corporate bonds at a \$26 billion pace

during the period while U.S. owners of foreign corporations were net sellers in a small way. Bond purchases by foreigners were down from about a \$40 billion rate a year earlier, but U.S. investors were also increasing their foreign bond holdings. Net corporate bond investment, therefore, dropped from about a \$34 billion rate to \$28 billion.

Net interbank claims by foreign entities rose at a \$35 billion rate, up from \$17 billion in the first half of 1986. Most of this change was the result of the combination of a decline in liabilities foreign affiliates owed to their U.S. parent banks and an increase in parent-bank liabilities to their affiliates abroad.

Net corporate bond investment, therefore, dropped from about a \$34 billion rate to \$28 billion.

As of early November, U.S. corporations have raised only \$23.4 billion abroad in bonds, about half of 1986's total \$45.3 billion.

This downturn is having some dramatic effects on the Euromarkets whose health depends on economic imbalances. A central question is whether the worldwide stock market plunge will herald more moderate U.S. economic growth and more stable interest rates, and especially important, a renewed dollar.

"There's just a lot of uncertainty," said Alan Wilson, the executive director of Morgan Stanley's London office. "But what would help is to get the weakness of the dollar out of the way."

Factors like these are keeping most U.S. borrowers, like Chrysler Financial Corporation, sticking close to home base. Chrysler Financial borrowed \$1.2 billion in the Euromarkets last year in bonds denominated in Deutsche marks, British pounds, Swiss francs, Dutch guilders, yen, dollars and Australian dollars. This year, it has borrowed only \$600 million in the Euromarkets, compared to \$1.5 billion in the U.S. domestic market. "The currency and interest rate spreads abroad are just not competitive to what we can do domestically," said Mark McEachan, the managing director of corporate finance at Chrysler Financial.

Moreover, European investors are not particularly interested in U.S. corporate debt with the dollar's decline, adds one investment banker. "Investor demand is totally absent, except for sovereign names," said Alan Beck, the executive director of Credit Suisse First Boston in London.

Investors are exercising caution because fixed coupon Euro-dollar issues are pegged to U.S. Treasuries, where volatility has

Continued on page 8

Corporate Debt

U.S. Borrowers Are Staying Close To Home Base

By Linda

Market Turmoil Spurs New Debt Strategies

By William A. Orme, Jr.

MEIXICO CITY — Just when Latin America thought it would be safe to get back in the loan market, the world stock market slide is scaring borrowers and lenders alike.

Local exchanges have skidded dramatically in Latin America in the past month, paralleling a plunge of Latin debts in the secondary loan market and arousing new concern about the region's immediate economic prospects. Negotiations on both sides of the table are nervously re-examining debt rescheduling strategies.

"There are positive as well as negative consequences to all this, and it is going to take a while to sort it out," a foreign banker said.

Seizing the moment, the presidents of Latin America's eight largest debtor nations are expected to issue a call from a meeting in Acapulco at the end of November for an immediate "return to historic interest rates." By this, President Raúl Alfonsín of Argentina has said, the Latin Americans mean about 4 percent — less than half what they are paying now.

One key element of the current financial turmoil — the falling dollar — has the beneficial effect of reducing in real terms Latin America's almost entirely dollar-denominated \$380 billion debt, economists in the region noted. And by forcing Washington into action on the U.S. budget deficit, some suggested, the stock dive could eventually lead to lower real interest rates.

"Ideally, perhaps, we could see a situation developing where the dollar stays weak and inflation returns to the United States, keeping the economy there growing but lowering interest rates in real terms," said one influential Latin American government economist.

"If that happened and the Latin American economies were to keep growing at a reasonable rate, the debt starts to become manageable," he said. Instead of seeking bond conversions, interest capitalization plans and other controversial new payment formulas, most Latin debtors could look forward to another orthodox round of rescheduling and fresh lending, he suggested.

A cheap dollar also directly benefits economies such as Argentina's and Brazil's, that sell the bulk of their exports to nondollar economies, principally European. Export earnings in Deutsche marks and French francs now ac-

count for a much bigger share of dollar debt servicing costs, analysts noted.

And while the United States remains by far the biggest single market for the region's exports, the dollar's devaluation automatically promotes the diversification of trade that economists here have long recommended.

Yet an equally probable scenario, analysts in the region caution, is a contracting U.S. economy with higher real interest rates. Not only would recession and a weaker dollar cut heavily into U.S. import purchasing, it would intensify protectionist political pressures in Washington, many officials in the region worry.

Politically, moreover, the troubles of the U.S. dollar and stock market seem to have vindicated local critics of conventional debt rescheduling pacts who argued that Latin America was paying an unfair price for Washington's fiscal sins.

In Venezuela, the recent international financial upheaval is believed to have strengthened the presidential campaign of Carlos Andrés Pérez, a former president and among the country's most vociferous opponents of foreign banks and the International Monetary Fund.

In Argentina, where the Peronist opposition was already gaining new support from its criticism of the government's foreign debt policy, political pressure has intensified for some form of unilateral reduction of payments.

Brazil's evolving political system meanwhile, has been put under great strain by the controversy over the government's often contradictory debt management, which has oscillated this year between a militant suspension of interest payments and refusal to bend to creditors' economic demands to a conventional fresh lending request and apparent rapprochement with the IMF.

Adding to the confusion, President José Sarney is reportedly proposing a massive conversion of as much as half of Brazil's \$112 billion debts into private risk capital at the same time that constitution drafters are calling for far stricter controls on foreign investment.

Further undercutting the government's ability to placate creditors and reorder its finances, President Sarney is apparently going to be forced to step down after just four years of his originally six-year mandate. Whoever wins in the next presidential elections, which are expected next year, is likely to take a tougher line with foreign creditors, according to Brazilian political observers.

And in Mexico, where presidential elections



José Sarney



Raúl Alfonsín

will be held next July, the ruling Institutional Revolutionary Party is calling for new debt negotiations that would factor in the steep discounts on the secondary loan market. Mexico's debts are now worth less than 50 cents on the dollar in the secondary market.

WILLIAM A. ORME Jr. is a *Journal of Commerce* correspondent based in Mexico.

prospect of reductions in domestic interest rates and currency gains.

LONDON — With the defense mechanism of the Louvre accord shattered amid a flurry of conflicting statements about the U.S. dollar, the Eurodollar market is likely to suffer occasional setbacks after its recent recovery. However, Euromarket rates on yen, Deutsche mark and sterling deposits are set to fall further given the

breakdown of the Louvre accord to stabilize the dollar — which was signed by the United States, West Germany, Britain, Japan, France and Canada on Feb. 22 — follows a buildup of speculative pressure against the U.S. currency on the back of Washington's inability to deal with its intractable trade and budget deficits.

In an attempt to hold the U.S. currency

stable at levels close to 1.80 Deutsche marks and 140 Japanese yen, central banks have already spent more than \$70 billion this year defending it. However, following the worldwide stock market crash and the prospect of a U.S. recession, Washington finally gave the foreign exchange markets the signal they were looking for to sell the dollar.

"We will not sit back in this country and watch surplus countries jack up interest rates and squeeze growth worldwide on the expecta-

Japanese Investors Play It Safe

Special to the IHT

TOKYO — The year started unhappy for the Japanese sector of the Euromarkets, and the end will likely provide little cause for rejoicing. Thanks to the Japanese government's commitment to a greater use of the yen as an international currency, the Euromarkets have experienced what might be called the Japanese revolution.

The tacit understanding between the major Japanese institutions and the Ministry of Finance that whatever widened the international base of the yen was good for Japan created an explosion in both volume and different kinds of Japanese activity in the Euromarkets over the last three years.

Japanese Eurodollar issues aside, the outstanding value of the Euroyen market as a share of the total Euromarket value rose from 1.9 percent at the end of 1984 to 5.2 percent in the spring of this year. But this year, the less desirable effects of this explosive growth have appeared with a vengeance.

Increasingly illiquid markets, growing competition in the Euroyen swaps sector and the massacre of convertible bonds and equity warrants in the recent stock market crash, overshadowed by fears of just how far Japanese firms and institutions have overextended themselves with speculative investments, have turned Japanese Euromarket investors back into their old habit of looking for the highest, highly liquid, high-yielding issue.

For the moment, innovation and speculation are out, safe bets are in. If there is a consolation in sight, it must be that the one thing that could kill a huge part of the Japanese Euromarket sector — a truly competitive domestic Japanese market for borrowers — is highly unlikely to appear in the near future.

The explosion in the Euroyen market was driven almost entirely through the new mechanism of yen swaps coupled with a ruling in late 1984 allowing corporate borrowers into the Euroyen market. The swaps, largely in dollars, provided borrowers with the dollars they really wanted in the first place, but at a cheaper cost, and provided Japanese financial institutions, city banks and trust banks with yen funds at a fixed cost, something they are barred from achieving within Japan.

In 1984, Euroyen bonds totaled 227 billion yen, all of them by nonresidents. In the first five months of this year, they totaled 2,139 trillion yen, 327 billion of that by residents.

Two things, however, combined to make the market less international in scope.

First, the fact that few borrowers other than Japanese really want yen. All the yen thus

raised was finding its way back into the hands of Japanese.

Second, apart from the swaps, a series of complicated issues geared to the individual needs of Japanese institutional investors swamped the market. The plethora of different kinds of bonds made these instruments very liquid. Earlier this year, the Finance Ministry tightened the rules on such issues.

The problem of liquidity continues, despite the rapid upturn of first interest paper following the world equity market crash.

"The market is appreciating like crazy but the problem has been liquidity," said one Japanese bond trader in Tokyo.

The relative success of Italy's recent huge 150 billion yen floating rate note issue has brought the problems into focus. "It took off precisely because it was so massive and people thought there was going to be some liquidity in this bond," said the trader.

The collapse of the Japanese equity warrants market has also served to highlight the dangers inherent in the new markets. The 20 percent or so fall of the Tokyo stock market since Oct. 19 saw the warrants index plummet from a high of about 520 to almost 200 in a few days. The warrants, which are basically long-term call options on a company's shares attached to fixed rate bearer bonds, ran wild in the Euroyen market in the first half of this year.

Because bonds with warrants attached attracted remarkably low coupons, sometimes offering the borrower a negative interest rate once they were swapped from Eurodollars back into yen, the market was flooded. After \$10 billion of warrant issues in the first half of the year, the top four Japanese securities houses considered a moratorium, an agreement that Nikko Securities chose not to follow.

Because the warrants, once detached from the bonds, offered investors an extremely highly geared entry into Japanese stocks in a rising market, they quickly became the flavor of the day. As long as stocks in Tokyo soared, fortunes were made overnight.

Now, investors have seen just how steep the other side of the hill is on the way down. There

have been recriminations in what some observers said was an immature market that had expanded too far, too fast.

The market makers disagree.

"Some people think they were victims of the market, but they have been victims of the stocks crash; in such a highly geared market they were lucky not to lose their shirts," said a warrants trader at one foreign securities house.

The revelation that many Japanese firms might soon fall victim to bad speculative investments — the so-called Zaitech scandal — has hit all sectors of the market.

The demise of the small chemical company Tatcho through bad investments sent a wave of fear through the markets. It had always been known that many Japanese firms were borrowing from the capital markets to finance investments in stocks and real estate. The Tatcho collapse showed that there could be a price to pay for that.

Since September's announcement by Tatcho, the Euromarkets have severely downgraded the creditworthiness of all Japanese borrowers and on fixed rate Eurodollar bonds by Japanese issuers, spreads have widened dramatically over U.S. Treasuries.

Some analysts believe this has been overcome, particularly in the case of issues backed by a government guarantee. The recent spread over treasuries of the Metropolis of Tokyo's bond due in 1996 had, for example, reached 114 basis points, compared to Petro Canada's similar 1996 issue at 88 points.

However, the Ministry of Finance remains reluctant to liberalize the domestic bond markets enough to seriously compete with the Euromarket financing.

The domestic samurai market, already afflicted with bureaucratic red tape at home, has been almost buried this year due to the appreciation of the yen and the fall in yen interest rates. Foreign borrowers do not want to get locked into time-consuming procedures to issue yen bonds in Japan when the market can change daily.

Market participants say official moves to ease restrictions have not been enough.

Shattered Louvre Accord Likely to Bring Setbacks for Eurodollars

By Ken Ferris

LONDON — With the defense mechanism of the Louvre accord shattered amid a flurry of conflicting statements about the U.S. dollar, the Eurodollar market is likely to suffer occasional setbacks after its recent recovery. However, Euromarket rates on yen, Deutsche mark and sterling deposits are set to fall further given the

statement that the U.S. somehow will follow by raising its interest rates," said U.S. Treasury Secretary James A. Baker 3d earlier this month.

A statement from Karl Otto Pöhl, president of the West German Bundesbank, the central bank, added to the downward pressure on the dollar. "Overambitious commitments to peg certain exchange rate levels or target zones run the risk not only of clashing with domestic monetary objectives, but of collapsing when the markets test them," he said.

Suitably encouraged, foreign exchange dealers have swiftly taken the U.S. currency to record lows against most major currencies. On Nov. 9, the dollar hit a closing low in London of 1,650 Deutsche marks and 134.20 yen compared to the dizzy heights of 3.45 marks and 263 yen seen in February 1985.

However, the dollar's more than 50 percent depreciation against the Deutsche mark and yen over that period has singularly failed to turn around the U.S. trade deficit. The shortfall of \$14.08 billion in September contrasted with the 11.5 billion Deutsche mark surplus registered in West Germany and the \$7.43 billion surplus recorded in Japan.

Until last month's stock market collapse, the U.S. trade figures were seen as the driving force behind the dollar's decline. However, the equity market shakeout has since pushed the budget deficit problem to center stage in any assessment of the dollar's future course.

Negotiators in Washington have agreed on a plan to prevent the deficit from rising to an estimated \$163 billion to \$179 billion in the 1988 fiscal year from the \$148 billion registered in the 1987 fiscal year.

On Friday, a compromise on a budget deficit cut of \$30 billion in the current fiscal year was reached. However, President Ronald Reagan later signed an order to activate \$23 billion of automatic across-the-board spending cuts under the budget-balancing law that will be in effect until the \$30 billion package can be translated into legislation.

However, while the compromise pact is a first step toward trimming the budget short-

fall, it has failed to impress the financial markets. It is also unlikely to dampen international pressure from other Group of Seven countries for further measures to resolve the U.S. budget deficit problem.

David Morrison, chief international economist at Goldman Sachs in London, believes the dollar will be supported through this year by the compromise deal on the budget deficit and a Group of Seven meeting to confirm the commitment of the major industrial countries to exchange rate stability at current levels.

"However, by the spring of next year some of the delayed time-bomb effects of the stock market crash will put U.S. growth into negative territory, equities are likely to come under pressure again and investors will sell dollar assets," Mr. Morrison said.

"With any new currency pact unlikely to give the impression of fixity originally associated with the Louvre accord, there won't be much resistance to a lower dollar," he added.

Goldman Sachs expects the U.S. currency to be trading at record lows of 1.55 Deutsche marks and 125 yen and to testing \$1.90 to the pound by the middle of next year.

THE BEARISH sentiment surrounding the U.S. currency has forced West Germany to rethink its strategy on monetary policy. The Bundesbank has signaled its concern about the strength of the mark and the severity of the equity shakeout by halving a percentage point off the Lombard rate (an emergency financing rate charged on advances to banks) to 4.5 percent. It has also reduced the interest rate on securities repurchase agreements to 3.5 percent from 3.8 percent.

The reduction in domestic German interest rates is reflected in the Euromarkets. One-year Euromark deposit rates have fallen from 4% on Oct. 1 to current levels of around 4.4%.

However, the Bundesbank's monetary relaxation has failed to preserve the key differential with the United States. The interest rate gap on one-year Euromark deposits has fallen to 3%

percent from 4½ percent at the beginning of last month, thereby adding to the factors undermining the dollar.

Japan's concern about asset price inflation has persuaded Tokyo to hold the line on official interest rates. Most analysts expect the official discount rate to remain at the current 2.5 percent. However, the Bank of Japan has injected liquidity into the domestic money market to shore up the Tokyo stock market. That, in turn, has helped to bring the one-year Euroyen deposit rate down three-quarters of a percentage point to 4¾ percent since Oct. 1.

Nevertheless, with the one-year Eurodollar deposit rate falling 1½ percentage points to 7½ percent since the beginning of last month, the interest rate differential between Japan and the United States has been reduced.

While the dollar's weakness has been the catalyst for Deutsche mark and yen appreciation, sterling has moved ahead under its own steam. The Bank of England has intervened heavily to hold the pound below the officially targeted 3 Deutsche mark ceiling as investors switch funds into Britain to take advantage of high interest rates and capital gains on gilts. The bank's efforts are reflected in September's record \$6.7 billion buildup in foreign exchange reserves.

The pound's strength enabled Chancellor Nigel Lawson to underpin the sliding U.K. stock market on Nov. 4 by signaling a half-percentage point cut in clearing banks' base rates to 9 percent. The equity market's more stable performance since then has dampened rumors of another base rate reduction, but the government has made clear its determination to add liquidity to the money markets when necessary.

The strong pound and the switching of funds out of equities are behind the sharp rally in U.K. gilts and the easing in Eurosterling deposit rates. One-year Eurosterling rates are currently close to 9 percent compared to 10 percent on Oct. 1.

KEN FERRIS is the editor of *Euromoney Treasury Report*.

U.S. Borrowers Staying Close to Home

Continued from page 7

made difficult to make an accurate evaluation on price.

That has led to bouts of illiquidity in the Eurobond market for U.S. corporate names, he added. "The key time to see U.S. corporates in the market again is only when the dollar stabilizes."

To attract European investors, some U.S. issuers have added special features to their bond offerings abroad. Last May, Eastman Kodak Corp., for example, issued \$130 million, three-year Eurobonds with gold warrants attached. The gold warrants gave investors the option to receive cash equal to the difference between the price of gold at the time of the deal and the spot price any time within the next two years.

Selling the warrants allowed Kodak to pocket some \$15 million, a profit that was used to lower the costs of the bond issue. Moreover, the warrants were a way to diversify Kodak's international investor base.

"At that time, there was a window in the Swiss market where investors were interested in that kind of deal," said Tom Rogers, the cash management director at Kodak. "It was a way for us to reach that investor base."

Kodak also issued a \$200 million zero coupon bond denominated in Australian dollars when demand took off for high yield zero coupon bonds in Europe this past spring. But the company has curtailed Eurobond financing activity since then, and funded the last portion of its \$700 million in debt financing this year in the U.S. market last month. "We just haven't seen any interest in Europe," said Mr. Rogers. Another factor that has led to the downturn in U.S. corporate activity in the Euromarkets is

the general softness in the mergers and acquisitions sector. "The reason we haven't financed much abroad this year is because we didn't acquire another RCA," said Jack Batty, a spokesman for General Electric Co. The conglomerate financed \$1.5 billion in the Euromarkets last year, compared to \$150 million this year to cover the costs of the merger.

The dearth of deals by U.S. corporate names is one reason why U.S. investment banks like Salomon Brothers and Shearson Lehman Brothers, for example, are laying off employees in London. It has also triggered some profound changes in the types of borrowers and securities that make up the Euromarkets. A significant reshuffling in the underwriter ranks has taken place, with the burgeoning volume of equity-related debt and the strength of the yen and other currencies driving the Japanese houses to oversee their European and U.S. counterparts.

Safe

Get into
or the high-
yielding issue

West German Trading Unexpectedly Upbeat

By Edward Roby

FRANKFURT — For long stretches this year, the West German bond market seemed as sinister as an enchanted forest, full of threatening illusions and mocking delusions.

Those who did not lose heart when their hopes for a lifting of the securities turnover tax were dashed still had to face down the wrath of rising rates and the specter of a new federal levy. But in the end there was a surprising reward waiting for those who stuck it out.

The bond market, against all expectations, has been enjoying a mini-boom following the global stock market crash.

Measured from Black Monday, Oct. 19, the average yield of fixed interest paper with more than three years left until redemption had backed off 29 basis points to 6.04 percent by Nov. 11 when the favorable trend of recent weeks showed its first signs of leveling.

Some observers even see potential for a return in coming months to levels close to the all-time trough of about 5.4 percent that yields touched in May.

"We could continue to approach this well into 1988," said a Commerzbank economist, Ulrich Ramm.

"What happens then would all depend on the dollar."

Most market participants are convinced that the central banks will have to continue their strategy of lower rates and high liquidity to heal the wounded equity markets

and stave off recessionary forces. It was this sudden about-face in rate policy rather than the fabled flight of capital from the collapsing stock markets that produced the resurgence of the bond market in the first place, experts believe.

The Bundesbank provided an auspicious beginning by slaving half a point each from its leading discount and Lombard rates in January. In the same month, Chancellor Helmut Kohl's center-right coalition swept to re-election, kindling expectations that the securities turnover tax, *Quellensteuer*, would be scrapped and the secondary market in Deutsche mark Eurobonds could be repatriated from London.

West Germany's abolition of the coupon tax on interest paid to foreign bond holders in mid-1984 had unleashed a flood of foreign investment in West German bonds. Foreigners boosted their purchases from about 14 billion Deutsche marks in 1984 to 31 billion DM in 1985 and 59 billion DM in 1986.

Last year, foreigners accounted for around two-thirds of the net placement of domestic West German bonds, a good currency hedge because of the rise of the mark. The Deutsche mark Eurobonds on the other hand, entered 1987 offering the highest real return available in international comparisons.

The foreign buying spree continued through January when another 13 billion DM worth of domestic fixed-interest paper was placed abroad. Then the goblins started popping up in the market.

The Bundesbank, alarmed by the expansion of the money supply that had ballooned beyond targets for

6.62 percent in a shell-shocked market.

Looking back on 1987 so far, the bond market upswing seems like a minor miracle.

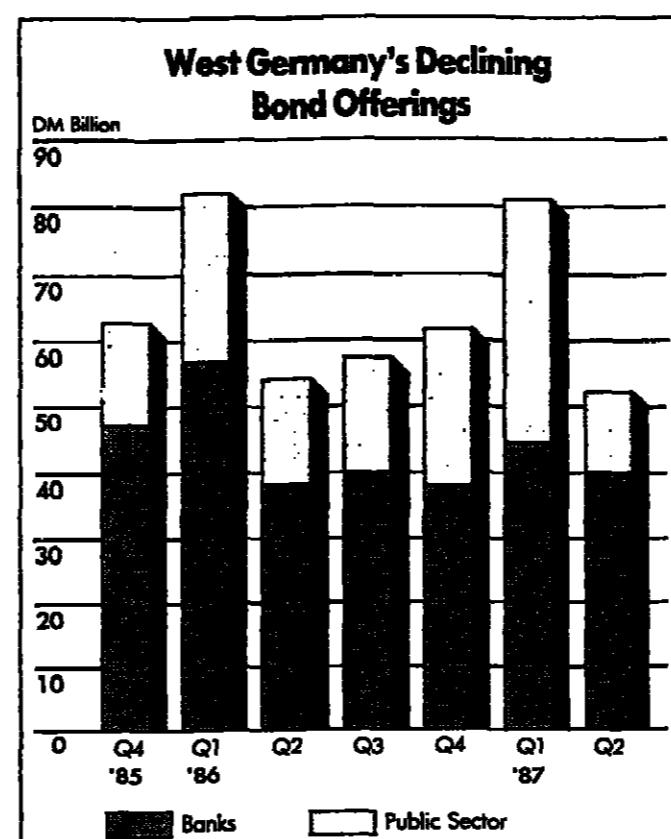
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Nordic Banks Hone Limited Resources

By Michael Metcalfe

COPENHAGEN — Fine-tuning their limited capital resources and adopting a high degree of specialization in the lucrative world of niche banking, the Scandinavian banks have profited from the momentum of the Euromarkets over the past three decades.

The region's leading commercial banks have steadfastly pursued a strategy of extending their profile in the international capital markets without running the risk of overextending themselves. Still, the recent turmoil in the world's financial and capital markets has not left them untouched.

Many of these institutions have seen their substantial holdings in securities eroded by the collapse in the equities markets; many have embarked on a period of reappraisal and retrenchment in their approach to corporate funding and trading in securities; many have scaled down their expectations of what hard-won market shares in capital sectors will bring in the way of profits.

Stepping up their efforts to gain a greater market share amid fierce competition from long-established foreign rivals has not been easy either, especially when the foreigners almost invariably possess a larger capital base and more extensive international banking networks.

"I think the recent turmoil on international financial markets has taught Nordic commercial banks a sharp lesson: Banks will return to the less profitable but more traditional activities of commercial banking — deposit-taking and loan financing," noted a Swedish banker.

A recent study by the Basel-based Bank for International Settlements (BIS) showed that Swedish banks rank second only to U.S. banks in the relative use of new financial instruments conducted on an off balance sheet basis. This fact has served to reinforce the Nordic banks' unease over their exposure to risks associated with this aspect of Euromarket business.

"It is not particularly remarkable that Swedish banks should be relatively active with the new instruments; Swedish firms are very active in international markets, their financing activities are sophisticated and, like the Kingdom of Sweden, they have often been at the forefront of innovations," noted Ake Tomqvist, an official at the Riksbank, Sweden's central bank.

One example of this willingness on the part of Swedish corporate entities to tap innovations on the Euromarkets in the recent past took the form of the most ambitious international equity placement ever attempted by a Scandinavian concern. Sweden's Electrolux, a major manufacturer of household appliances, last year issued 8 million "B" free shares in nine capital markets with the aim of raising the equivalent of around 2 billion Swedish kronor.

The proceeds of the issue, coordinated by Enskilda Securities (the London-based investment banking subsidiary of Sweden's Skandinaviska Enskilda Banken), went largely to finance the acquisition by Electrolux of White Consolidated Industries, the third largest appliances maker in the United States, as well as to inject new investments into Italy's white goods producer Zanussi, which Electrolux had acquired at the end of 1984.

The issue was directed to international investors outside Sweden and was arranged on a regional basis with a lead manager in each of the capital markets — the United States, Britain, Canada, West Germany, France, Switzerland, Italy, the Netherlands and the Far East.

Following its foray into the international equity markets with one of the biggest Euromarket issues ever made, Electrolux began issuing so-called multi-tranche tap notes (MTTNs) in the medium term note (MTN) sector.

Although the company financed many of its previous acquisitions through loans and was used to operating with high leverage, its \$745 million takeover of White obliged it to approach the Euromarkets and Euroequity market for a fresh infusion of funds.

The new financial instrument tapped by Electrolux was structured like a Eurobond, traded like U.S. Treasury securities and distributed like commercial paper, which made it a tempting choice both for companies seeking greater borrowing flexibility on the Euromarkets and for institutional investors intent on widening their choice of maturities.

The move by Electrolux into two sectors of the Euromarkets — the Euro-equity market and the multi-tranche tap note market — may, however, be a phenomenon of the recent past, at least until the global securities markets recover from their wrenching upheavals.

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In Paris and London

French Bonds Hurt By Interest Rate Drop

By Jonathan Engel

PARIS — If there was a silver lining in the cloud that descended on the world's capital markets with the stock market collapse in October, it was the sharp decline in interest rates.

As monetary authorities around the world rushed to stave off a recession by pumping liquidity into the money markets, bond prices soared.

Except in France. In fact, the opposite occurred, soining the already modest prospects for French franc Eurobonds. Analysts say it is now unlikely that the market will even reach last year's volume, when it accounted for 1.7 percent of the \$233.4 billion of international bonds issued, according to figures from the Organization for Economic Cooperation and Development.

By the end of September, the franc's share of Eurobond volume had already fallen to 1.2 percent, while Deutsche mark bond volume remained steady at about 8 percent, and fixed-rate issues in European Currency Units actually increased their market slice to 4.2 percent from 3.4 percent.

Instead of sharing in the bond boom that accompanied the drop in dollar interest rates, French franc bonds have been hurt by these declines; falling dollar interest rates have dragged down the U.S. currency and pushed up the value of the Deutsche mark against the French franc, creating pressure for a realignment within the European Monetary System.

While James A. Baker 3d, the U.S. treasury secretary, decided that he was willing to accept a lower dollar to avoid U.S. economic stagnation, Edouard Balladur, his French counterpart, threw his support behind the French franc, raising interest rates at the risk of freezing the country's already modest economic expansion. Bank economists earlier had forecast growth of only about 1 percent in 1987, after taking into account an inflation rate expected to reach 3.2 percent to 3.5 percent by December.

Mr. Balladur's move on Oct. 5, necessary to avoid a sudden, inflationary devaluation of the franc so close to next spring's presidential elections, is seen as politically expedient—and temporary.

Nevertheless, there is little joy in the bond market.

"There's no reason why the interest rates should be so high as far as the French economy is concerned," said François de Tinguy, a new issue manager at Crédit Commercial de France.

"It's an entirely political situation," agreed Philippe Loisel, director of trading at Société Générale. "For the moment," he said, "the bond investors' attention should be fixed on the value of the French franc."

The sudden rise in rates on Oct. 5 pushed overnight deposits to 9 percent from 8.25 percent, making the 10 percent yields on 7- to 15-year French government bonds unattractive.

As a result, he added, "people are trying to keep their money in short-term positions."

Brendan Brown, chief international economist at County NatWest, the British investment bank, noted that even before the latest jump in French short-term rates, the yield differential between French and West German 10-year government bonds had widened to about 400 basis points, or hundreds of a percentage point, from 320 basis points in mid-July.

"At first sight it does not make sense," he said. Even after noting reasons for the difference, he concluded that "the yield differential in favor of French bonds appears generous to investors."

Among the initially puzzling aspects of the yield gap, he said, is that French inflation is falling toward the level of West German price rises. With West German prices increasing at just under 1 percent, the French are already close to their target of a 2-percentage-point gap between the two countries' inflation rates. Moreover, in 1988, Mr. Brown said, France's inflation is expected to be 3 percent or below, with West Germany's rising to 2.25 percent.

Yet there are also ways to rationalize the yield difference, he said. For one thing, the franc was hurt by the deterioration of French trade prospects earlier this year, after the country recorded a current account surplus last year of about 25 billion francs. He is forecasting a 10 billion franc deficit for 1987; economists at Banque Nationale de Paris estimate the figure at 5 billion.

What's more, the NatWest economist said, the inflation rate, while moving closer to West Germany's, is still above early predictions of 3 percent or less after the 2.1 percent at the end of 1986.

Finally, Mr. Brown contended, there is the political uncertainty. On nervousness that the Socialists might again win the presidency, and subsequently advance in legislative elections, many investors will choose to put their funds in highly liquid assets.

Some investors, however, while eager to improve on Deutsche mark yields, are still wary of the currency risk in francs. Many of them turn to ECUs, Mr. de Tinguy of CCF said. Where returns of about 8.25 percent on medium-term bonds split the difference between French and West German yields.

For those who do choose French franc bonds, the extra liquidity of the government market is an advantage over the Eurobond sector, Mr. Loisel of Société Générale said. For issues of five to seven years, he noted, French franc Eurobonds only offer about 50 basis points more in yield than government bonds.

At the moment, the market for new franc Eurobonds is nearly dead. There has not been a new fixed-rate bond since late September, as the treasury is keeping everyone out of the borrowing queue until the market improves. For floating-rate issues, bond specialists say, the outlook is slightly better.

BNP economists, in a recent report on



Edouard Balladur

French bonds, also acknowledged the murkiness of their own crystal ball, saying that "Calm will only return to the capital markets when all risk of a collapse of the dollar has disappeared."

JONATHAN ENGEL is on the staff of the International Herald Tribune.

Retrenchment Likely in the City

By Janet Porter

LONDON — London's position as the Euromarket capital of the world is not under threat from the current shakeout of the Eurobond market.

But after a decade of spectacular growth interrupted by only one year of contraction, a period of retrenchment now seems inevitable as financial institutions review the profitability of every section of their Eurobond operations.

The evolution of the Eurobond market into one of the biggest capital markets in the world has underpinned the City of London's standing as the most important financial center in the European time zone. New issues worth almost \$188 billion were floated last year, according to Morgan Guaranty statistics, compared with \$136 billion in 1985 and just \$14 billion 10 years earlier. Turnover reached \$3.5 trillion in 1986.

Since its inception about 25 years ago, most primary and secondary Eurobond market activity has been centered on London, with all the top new issuing and trading houses establishing a presence in the City. A sympathetic supervisory environment and the existence of good banking and service facilities give London the competitive edge over its continental European rivals.

None of this is likely to change, according to those who remember the early days when a dozen new issues was regarded as a hectic week. Dine warnings a few months ago that Britain's new investor protection laws would scare Eurobond market participants to foreign shores have faded away.

The cutbacks and job losses already announced by Lloyds Bank, Shearson Lehman Brothers, Salomon Brothers, Chemical Bank, Saudi International Bank, Dean Witter Capital Markets and Orion Royal Bank are probably just the beginning of a grim period that could

see the numbers employed in the Eurobond market drastically reduced.

"There is not a major firm in London that is not reviewing staffing levels and the whole

structure of its international operations," said Ian Kerr, executive director of Kidder Peabody International. He believes that employment in the Eurobond market probably peaked last December and could now fall by as much as 25 percent before leveling off.

But a period of retrenchment is not limited to many market participants who are more than happy to see a leaner marketplace and the return of wider and therefore more profitable dealing spreads.

Stamislas Yassukovich, chairman of Merrill Lynch Europe, views recent developments positively, pointing out that fringe operators who had contributed to the market's overcapacity are likely to withdraw, leaving behind firms with experience and placing power.

John Liegey, managing director of Dean Witter Capital Markets, insists that the Sean Roebuck subsidiary remains committed to London, despite withdrawing from the "over-gated" Eurobond market.

The big commercial banks, Japanese houses and the niche operators are expected to cope best through the crisis as investors become increasingly selective and as demand for the more exotic instruments vanishes.

JANET PORTER is the European bureau chief for the Journal of Commerce.

Fallout Begins in Commercial Paper Market

By Flammetta Rocco

LONDON — When the British merchant bank J. Henry Schroder Wag announced it was pulling out of trading Eurocommercial paper early this fall, the market nodded wisely and said it was a courageous and realistic decision, but one that few other banks would be forced to emulate.

For a short while it seemed as if the market might be right. The ECP market, which allows banks as well as corporate and sovereign borrowers to issue short-term IOUs and sell them directly through dealers to investors without the backing of banks, has grown to outstanding estimated at \$50 billion, and it seemed there was room for everyone.

Few other products have enjoyed such rapid growth, and, indeed, the U.S. commercial paper market took 90 years to reach the size its European counterpart had achieved in just two.

Nonetheless, when Salomon Brothers International made the same announcement as Schroder's just one month later, as part of its worldwide cutbacks in October, the market realized the writing was probably on the wall

for all but a handful of the 44 banks trading ECP in London.

The fallout will be such, said Citicorp's ECP chief, Len Harwood, that within a year, "you'll see a market that's controlled by five or six major names and a couple of specialist niche players. That's all."

The strongest among these, the market says, are Swiss Bank Corp. International, Shearson Lehman, Merrill Lynch and Citicorp. Yet, although few would disagree now with Mr. Harwood's assessment, no bank will admit to being a weak dealer let alone a potential casualty. The growth in ECP has made it one of the most high-profile products being traded in London, and failures in that market attract a great deal of publicity.

The reason for the fallout is twofold. First, the market is just at that stage of maturity where confident ECP issuers are starting to act as dealers they find are not working efficiently, and second, heavy competition among the dealing banks for new mandates has pared down dealing fees to what one banker calls "starvation portions," probably no more than a couple of basis points on each trade.

Andrew Sykes, head of money markets at Schroder and one of those who participated in the bank's decision to pull out of the market,

estimates that an ECP dealing bank has got to trade \$4 billion worth of paper a month to earn the \$1 million or so it costs every year to keep a department of 10 people at the break-even point. That is 10 percent of the market. But, he adds, "with 44 banks trading ECP, obviously very few can honestly say they have one-tenth of the market."

Given that the cake cannot adequately nourish all 44 banks, the fight to retain and even increase market share has become paramount. Almost all the dealing banks, with the possible exception of strong distributors like Morgan Guaranty and SBCI, have put most of their ECP effort into getting new mandates and improving their standing on the widely publicized league tables.

Martha Briley, treasurer at Prudential Funding Corp., speaks for many when she says dealers are so obsessed with the league tables that "there is often an inverse relationship between the number of dealerships a bank has and the quality of service it can deliver." Prudential Funding fired Credit Suisse First Boston and Goldman Sachs from its ECP program in mid-1986.

The most important service issuers are looking for it placing paper with end-investors. Once an issuer's paper begins to flow back into

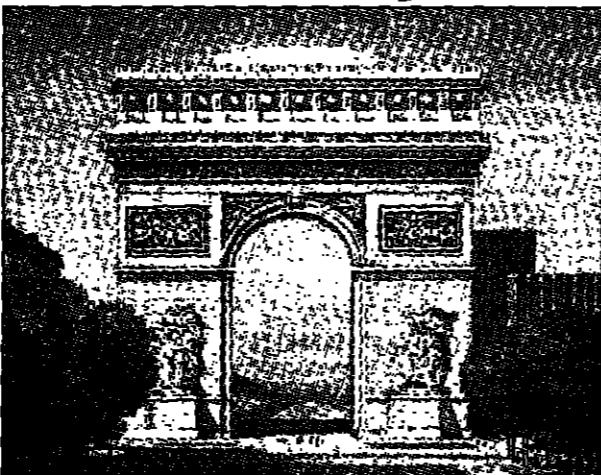
the secondary market, and in certain cases where too much paper was issued at once the flow has become a flood, it quickly interferes with the flow of new paper coming from the issuer onto the primary market and can cause havoc to primary pricing.

The most serious move from an unhappy client came in August, when the market's biggest issuer, General Motors Acceptance Corp., whose entry into the market in mid-1986 had been seen as a true vote of confidence in the fledgling ECP, fired two of its dealers, Merrill Lynch and Morgan Stanley International. Neither GMAC nor its banks will discuss what happened, but the market widely believes the two fired banks had failed to place enough of GMAC's paper at the right price.

Whether ECP succeeds in becoming more than just a window market for major issuers like GMAC will depend in large measure on how successful the dealing banks are in building up an adequate distributor network. As investors flee the bantered equity markets for fixed-rate paper, ECP should get a boost.

FLAMMETTA ROCCO is a contributing editor to Institutional Investor.

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• Madrid Matador Bond Seeks Bulls

By Tom Burns

MADRID — As the upbeat feeling for the peseta market gathers pace, Spain has opened its bond market to foreign issuers and foreign funds have been created to deal specifically in Spanish shares.

The new bond was dubbed the matador, an instantly recognizable name for a nascent financial instrument that is called upon to compete with Britain's bulldog bonds, the Japanese samurai and the American yankee. The new funds turned their letter heading into a declaration of intent with names such as the First Spanish Investment Trust and the Spain Fund.

Indicators showed that the Spanish economy was moving ahead strongly.

Domestic consumption, already very strong last year, has been a major 1987 theme.

What foreign investors and fund managers noticed particularly, however, was how domestic and business consumption took place against a background of steep interest rates.

The rates were the principal weapon employed by the Bank of Spain to reduce the consumer price index from 13 percent in December last year to below 5 percent currently.

In May, the rates peaked at 20.2 percent and then began to slide to 17.5 percent in mid-October.

Clearly, the aggressive investment taking place in Spain is financed principally by cash flow, by short-term paper issues and by capital increases with a minimum recourse to bank borrowing.

Predictably, there was a massive inflow of foreign capital. In August, Spain's international reserves posted \$25.6 billion against \$17.3 billion in the same month in 1986. Reserves, in fact, had outstripped Spain's total external debt, which stood at \$24.3 billion at the end of the first semester this year.

By October, the Bank of Spain was acknowledg-

ing that the economy was growing at a considerably faster rate than it had previously forecast, and it began to relax the stringency it had imposed at the beginning of the year, confident that faster monetary growth would not trigger renewed inflation.

The monetary authorities did, however, seek to check excessive money supply generated by capital inflows and, accordingly, appreciated the peseta by about 2 percent. All year the peseta has held its own or strengthened against major currencies, and the Bank of Spain was hoping that investors would now take their profits and move out of the peseta.

The overall economic scenario suggested that the time was ripe for Spain's move into the capital market big leagues, and the financial liberalization under way in Spain as elsewhere provided the appropriate stimulus. Thus, the matador was born and its appearance midway through this year was hailed as a breakthrough in the Spanish bond market.

The first nonresident move to tap domestic pesetas was a 10 billion peseta, 10-year bond by the European railroad consortium Eurofima, which was announced in August. Two weeks later, the green light was given to a second matador, in the form of a similar 10 billion peseta, 10-year bond issued by the World Bank and also managed by the Spanish subsidiary of Morgan Guaranty.

Trading at just over or just below par to yield 12.4 percent at maturity, the matadors sold well. They rapidly appealed to investors, for long-term fixed-rate securities are scarce in the Spanish market. They were particularly attractive to foreign investors, who do not have to pay on matadors the normal 20 percent Spanish withholding tax. It is estimated that up to 20 percent of the Eurofima issue and in excess of 25 percent of the World Bank's were snapped up by nonresidents.

Financial analysts believe that, aside from the chance to tap a new source of funds, the real impetus turning borrowers to the matador is the chance to take a new source of funds, the real impetus turning borrowers to the matador.

Foreign confidence in Spain, at least before

the opportunity it provides for swaps. Eurofima swapped its pesetas for Swiss francs, Deutsche marks and dollars, and the World Bank earned a few basis points by trading its Spanish currency for Dutch guilders.

These are, nevertheless, early days for the matador and the eventual strength of the new instrument depends on a series of developments that are expected to happen as part of the drift toward financial liberalization.

An important development concerns the end to a restriction limiting the issue of peseta bonds in the domestic market to supranational organizations like the World Bank and Eurofima. Madrid bankers would like to see major world companies considering the matador as a borrowing option. In addition, there is an effective restriction on Spanish residents seeking peseta swaps. Unlike nonresidents, domestic buyers have to request permission from the Finance Ministry to trade with currencies.

The chief question regarding the Spanish bond market is the government's own borrowing plans. So far, it has been cautious. The Treasury issued 2.2 million pesetas in gross debt in the first six months of this year, only two-thirds of the figure posted for the first semester of 1986, and issued only 105.6 billion pesetas new medium- and long-term government bonds over the period, a 7 percent drop from the January-to-June period last year.

As interest rates fall, public borrowing undoubtedly will increase.

What is clear, as the Spanish market feels its way forward, is the growth of foreign institutions that hold and are increasing their Spanish share portfolios and the parallel growth of direct foreign investment in Spain. These investors are natural partners for long-term fixed-rate peseta swaps that will protect the value of their assets against any future depreciation of the peseta and, as such, they can only sustain the attraction of instruments such as the matador.

Foreign confidence in Spain, at least before



'Tombstones' Tell Luxembourg's Story

By Giles Merritt

The crash failed to help the Grand Duchy.

BRUSSELS — An unusual museum stands immediately opposite Grand Duke Jean's royal palace in the city of Luxembourg. It is a memorial to the great days of the Eurobond market.

Perhaps more appropriate description than museum would be manseum, for the exhibits to be found on the third floor of the building that houses Dresdner Bank's Luxembourg headquarters are "tombstones."

Row upon row of former tombstone advertisements hang on the walls, recording the Euromarkets' heyday and the Dresdner Bank's profitable participation in scores of the huge syndicated loans that were such a feature of the 1970s.

The borrowers featured in this financial gallery are a mixed bunch, ranging from Brazil's nuclear power industry to sovereign states like Poland. What they have in common is that many of them today make up the global debt market and have difficulty paying the interest on their loans.

The past five years have seen a slowdown in the Euromarkets, and this year has been a particularly tough one. But it is the past few weeks that have been the toughest of all. The crash that hit the world's stock markets should, on past showing, have rescued Eurobonds from the doldrums and sent them roaring off into a period of renewed activity.

That, at any rate, has long been the pattern. If international investors move out of equities, they turn toward bonds. And vice versa. Offshore financial centers like Luxembourg that are at the heart of the Euromarkets had therefore hoped that the shock waves that since Oct. 19 have battered the equities market would signal an end to the stagnation in the Eurobond market.

The tiny Grand Duchy of Luxembourg grew rich on the runaway expansion of the Eurobond business over the last quarter century.

The relationship between Luxembourg and its neighbors regarding the Grand Duchy's development as a major part of the Euromarket has been a sensitive and contradictory one. On the one hand, Luxembourg's Brussels partners welcome the emergence of a sophisticated offshore banking community within their own tightly knit "economic community" within the European Community."

On the other hand, though, the authorities in Belgium and the Netherlands are mistrustful of the scope for tax evasion that Luxembourg offers. Belgium, for instance, last year launched a rare Eurobond when it issued \$250 million worth of dollar-denominated fixed-rate paper.

Previously, the Belgian government had been cautious in its approach to the Euromarkets because its issues could be bought by Belgian residents as a way of evading tax. For the same reason, the Belgians last year took steps to stop Luxembourg-launched Euro-

bonds from being denominated in Belgian francs.

Dutch doubts about the Euromarkets tend to reflect the Netherlands' own ambitions to develop Amsterdam into a much more dynamic financial marketplace. The country is in the process of a step-by-step liberalization of its financial markets and is eagerly promoting the European Options Exchange in Amsterdam as an international center for traded options and dealings in futures.

The decline of the once-booming Eurobond sector began in 1982, and in recent years has become more accentuated still. Classic medium- and long-term Eurocredits floated by the Luxembourg banking and financial sector were worth \$112 billion in 1984. By last year that figure had dwindled to \$90 billion. And now, the funds that have drained out of the stock markets have headed toward the money markets rather than into Eurobonds.

Luxembourg, with its 122 banks, is nevertheless only a comparatively small part of the overall \$2.9 trillion Euromarket. And the Grand Duchy's financial community has of late turned toward new growth areas of business such as portfolio management and even reinsurance to compensate for the Euromarkets' decline.

For the Eurobond sector, though, the situation is increasingly serious. So much so that the Paris-based Organization for Economic Cooperation and Development this month published a report warning that the loss of liquidity and investor confidence now jeopardizes the future of the Eurobond market.

The market now seems to be caught in a squeeze of a particularly dangerous type. For the banks' competition for what Eurobond business there still is has reduced profit margins below levels that many bankers consider viable. That should make it a borrowers' market, but both institutional and private investors have been favoring the domestic bond markets, with the result that the Euromarkets have become increasingly illiquid.

That, in turn, has created problems in the secondary market, and even some of the banks that lead-managed an issue are now refusing to quote buy and sell prices. Together with the fact that a number of notable market-makers in Eurobonds have pulled out of the Euromarkets, it all adds up to concern that the whole sector requires serious restructuring.

GILES MERRITT is a journalist based in Brussels.

Lira Instruments Show Resilience in a Down Market

By Dalbert Hallenstein

TURIN — Long before the current world stock market crisis, the Eurobond market was suffering the effects of uncertain exchange and interest rates. By early this year, the negative effects of the sliding dollar and nervousness about interest rates were being felt, in Italy as elsewhere, especially in the floating rate note (FRN) Eurodollar market.

Another reason for the decline in Eurobond issues was the almost obsessive interest of investors in the stock market. In Italy, however, the Milan Stock Exchange began registering a downward trend more than 18 months ago, and earlier this year Italian investors, already beginning to register disenchantment with shares, were showing a renewed interest in convertible bonds and bonds with warrants.

In the first six months of this year, the

market in Eurobonds denominated in lira showed a surprising resilience.

"Considering the overall negative state of the Eurobond market," said Mario Mauro, head of the Eurobonds department of the Istituto Bancario San Paolo in Turin, one of Italy's leading banks, "everything has gone pretty well. By the first half of 1987 there had been seven issues in lira-denominated Eurobonds, as against six for the whole of 1986. Since then the total for this year has grown to 10 issues, and there will probably be another one before the end of the year, though the pace of issues certainly slowed down in the third quarter this year."

A major problem for lira-denominated Eurobonds are the high interest rates necessary to attract investors. Between June 1986 and June 1987, fixed annual interest rates, normally for five-year periods, averaged between 10 and 10.2 percent. By November of this year, interest rates had risen to 12 percent.

The Italian Treasury, struggling to service

past loans on a massive public indebtedness, which amounts to almost 93 percent of the gross domestic product, is now trying to diversify its borrowing instruments, until recently centered mainly on government bonds aimed at Italian investors. Among these new instruments is a sharply increased interest in raising money on the Eurobond market.

Last month, the Italian government launched a highly successful international five-year issue on the Euromarket worth 300 billion Japanese yen. This followed a \$1 billion issue in mid-September. Apart from diversifying methods of raising money, the Bank of Italy considers such international loans as part of a long-term project aimed at encouraging the return of capital illicitly exported in the past.

"The main reason for the reluctance of investors in lira-denominated Eurobonds, in spite of the comparatively high lira-denominated yields, has been the unpredictability of exchange rates," said Sebastiano Palatino, foreign investments executive at Creditwest in

Milan, a joint-venture bank between National Westminster and Credito Italiano.

Many Italian bankers and economists are convinced that the recent world stock market crisis will stimulate renewed interest among Italian investors in the Eurobond market. There has already been evidence of interest in investing savings once again in treasury bonds and other government instruments.

"In the weeks since the stock market crisis, there have been signs of a renewed confidence among Italian savers in Eurobonds," said Mr. Mauro. "Savings are shifting from shares to bonds and there is a general increase in bond prices everywhere, above all in those denominated in yen, ECU and, particularly, in German marks, where, despite talk of a withholding tax, savers are investing the same because of the possibility of a revaluation of interest rates."

DALBERT HALLESTEN is a Milan-based journalist who writes for *The Sunday Times*.

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MONDAY, NOVEMBER 23, 1987

EUROBONDS

Despite Dearth of Issues, Trading Remains Active

By CARL GEWIRTZ

International Herald Tribune

PARIS — Bond prices and currency rates moved in a narrow range last week as markets nervously awaited Washington's budget-cutting action. Despite the lack of volatility and the low volume of new issues, dealers reported that trading in Eurobonds was quite active.

Official figures for the latest week show that total turnover amounted to \$101 billion, the lowest level since the late October collapse in stock prices but well over the pre-collapse volume.

Trading of Eurodollar straight bonds alone amounted to \$21 billion in the week.

Dealers report that investors are using the recent gains in bond prices to swap existing holdings for investments deemed more attractive. Normally this would include upgrading the credit quality or yield and altering the maturity profile of their portfolio.

While these remain important considerations, dealers say the main concern of investors today is liquidity — assurance that holdings can be traded.

As a result, the most-sought after issues in the secondary market are jumbos.

There are only two straight-dollar jumbo sovereign issues in the market, each for \$1 billion: Italy's 9 percent three-year notes issued early last month and Canada's 9 percent, 10-year bonds launched last year. Both are trading to yield 50 basis points, or half a percentage point, over comparably dated U.S. Treasury securities.

Italy's issue was initially marketed to yield 60 basis points over the benchmark Treasury paper. More striking than simply the reduction in the yield is the improvement relative to other, smaller, sovereign issues.

Now, for example, which historically has enjoyed a higher credit standing among Eurobond investors than Italy, has \$500 million of 7½ percent notes maturing in 1991 and that paper is yielding 62 basis points over the benchmark Treasury yield.

The popularity of Canada's 10-year jumbo also shows up in big yield differences compared with smaller 10-year sovereign issues. Where the Canadian paper trades at a margin of 50 basis points over U.S. government bonds, a \$200 million issue for Sweden trades at a margin of 82 basis points and a \$200 million issue for Finland at a margin of 90 basis points.

"Investors are putting their faith in big deals; the focus is on liquidity," said Morgan Guaranty's London specialist, Joe Cook.

In the future, he said, "issuers will come to market less often than in the past, but with bigger amounts" in order to benefit from the premium investors are paying for large issues.

Only one new dollar straight bond was launched last week: \$200 million for Toyota Motor Credit. Priced to yield 90 basis points over Treasury paper, the Toyota issue ended the week trading just outside the 1½ percent price paid to underwriters.

However, Morgan Stanley, the lead manager, said there was strong demand for dollar paper, despite the uncertainty prevailing in the currency market.

But bankers in Tokyo said the Japanese are currently not interested in dollar securities. Investors there continue to borrow dollars but only to buy Treasury paper, essentially a speculation on interest rates and therefore limited to the highly liquid Treasury market, where spreads between bid-asked prices are thinnest.

Apart from considerations about investor appetite, bankers say new-issue volume is down because most major borrowers have completed their funding plans for the year. Others, like Belgium, which is considering tapping the market for \$400 million or the equivalent, are waiting to see what happens to interest rates once the United States has made clear its budget-cutting intentions.

The proceeds would be used to prepay an existing floating rate note, but Belgian officials said no decision would be taken until this week. It could try to tap the straight Eurodollar market or the Euro-yen sector. Japanese bankers say the lowest cost of funds could be achieved by issuing a dollar bond and swapping the proceeds into fixed-rate yen, assuming that Belgium is willing to take the currency risk against the yen.

The Euro-yen sector was quite active last week and prices were up sharply. In part this was in response to lower interest rates in Japan, where the yield on the government's benchmark bond dropped 25 basis points last week.

But the Euro-yen sector also benefited from the shift of foreign investors out of domestic paper and into the Euromarket. Investors expect Japan's Finance Ministry to close a loophole whereby foreign investors escaped withholding tax on domestic bonds and are shifting into tax-free Euro-bonds.

Only one Euro-yen issue was marketed last week. Mortgage

See BONDS, Page 15

Dealers say the main concern of investors is liquidity.

Science of Chaos Sees Order in Markets' Disarray

By James Gleick

New York Times Series

NEW YORK — That the stock market embodies turbulence, mayhem and unpredictability, no survivor of October 1987 can doubt. Some economists, borrowing the vocabulary of a new branch of science, believe that it also represents chaos.

The science of chaos, a fast-growing, interdisciplinary exploration of complex systems from the weather to the human heart, has challenged conventional approaches to random-seeming phenomena, offering innovative techniques for unraveling disorder.

When they speak of chaos, scientists mean erratic behavior that appears to be random but is not. Economists are beginning to apply the techniques of chaos theory to the especially intricate and self-conscious brand of disorder displayed by the financial markets. After the explosive movements of the last month, some researchers believe that chaos theory may be particularly appropriate to the stock market, a system notorious for creating trends and then violently defying them.

As applied to economics, a notoriously fickle science, such ideas are uncertain. Nevertheless, for those who follow the market closely, they offer a new way of looking at familiar problems, from the market's internal workings to the overarching forces of the world's economy.

"We now know very clearly that stock market prices cannot be analyzed by the old procedures that we used," said James Ramsey, a New York University economist who has become a specialist in chaos.

"People are asking more cogent questions, and they're observing behavior that begins to be amenable to the ideas of chaotic dynamics," he said.

The stock market is the economy's most visible showplace for the waxing and waning of wealth and confidence, a sensitive hybrid of the facts of corporate finance and the whims of mass psychology. Even the relatively unorthodox economists thinking about chaos disagree about just how their new ideas apply. Nevertheless, they are engaging in some provocative speculation:

• Some contend that the market may be becoming unbalanced as information flows more efficiently and as traders grow more sophisticated in responding to it. As the global network of buying and selling becomes increasingly interconnected and computerized, they suggest, it may be leading to volatility of a kind never before seen.

• Others suggest that chaotic leaps in prices undermine some key techniques for hedging against loss, requiring a reassessment of traditional market safeguards. Chaos theory cannot help in predicting stock prices, they say, but it may help guide those who make the rules by which the game is played.

• Chaos theory provides a more subtle way of thinking about the effects of global forces like the budget deficit and the balance of trade. Such effects, the researchers say, can interact in unexpected ways, with time lags that sometimes obscure their importance.

• Traditional ways of looking at stock market data, from so-called random walk theory to technical analysis, come into serious question in light of chaos, according to some economists.

Extreme events are a hallmark of chaotic systems. Physicists



Chaos on the New York Stock Exchange. Some economists suggest that the interconnection of global markets may be leading to volatility of a kind not seen before.

The Associated Press

have learned to focus on the way tiny fluctuations are magnified, turning small bits of instability into large-scale booms and busts. Some scientists believe that the stormy oscillations of the last month reflect those tendencies in the financial markets.

"Somebody who's worked on chaos is in no way surprised that sort of thing happened," said David Pines, a University of Illinois physicist. "It's expected of such systems — they're so sensitive to small perturbations."

Mr. Pines helped organize a meeting of economists and chaos theorists at the Santa Fe Institute to explore such possibilities in September. "pre-Black Monday," he said, referring to the stock market collapse on Oct. 19.

The essence of the scientific approach to chaos is a search for underlying patterns of a kind that have been discovered in a variety of seemingly random systems.

Scientists studying chemical reactions, wildlife populations and electronic circuits have found that simple systems can produce streams of data that rise and fall as erratically as the stock market, indicating that they may be governed by the rules of chaos.

But unlike any physical system,

economics exists in a world with politics and history. It has the doubly entangled complexity that comes with human behavior. The same people trying to understand the stock market are quite capable of influencing the variables they seek to predict.

"Economic models are filled with agents that are trying to understand what other agents are doing, unlike physical models," said William A. Brock, a University of Wisconsin economist. Weather forecasters, essentially unsuccessful at predicting their version of chaos, at least know that the laws of physics remain unchanged from day to day and that their cyclones and anti-cyclones will not suddenly develop and then 8 percent.

It forecast that the rate of growth of industrial production would slow to 4.9 percent next year, from an increase of 5.8 percent this year.

Consumption will rise by 4.3 percent in 1987, the confederation said, because of slower growth of disposable income.

Britain's export growth will be only 1.7 percent next year, compared with 5.5 percent this year, as world trade growth slackens off to 3 percent in 1988, it forecast, compared with 3.3 percent in 1986.

Britain's current account, a broad trade measure that includes such things as services as well as merchandise trade, will be in deficit by £3.2 billion (\$5.7 billion) next year against £1.6 billion this year, the confederation said.

That might be constructive," he said, as he ended his four-day visit.

On Friday, Mr. Verity had warned that the United States might retaliate if Japan continued to bar U.S. companies from participating in public works projects.

But on Saturday, Mr. Verity said that the Japanese had left the door open to the possibility of a compromise over U.S. demands for increased foreign participation.

Business Expects U.K. Economy to Grow 2% in '88

Agence France Presse

LONDON — Britain's economy will grow by 2 percent next year, against 4 percent this year, the Confederation of British Industry forecast on Monday.

The forecast is the first by the employers' organization since the stock market crisis in last October.

On Nov. 3, the chancellor of the Exchequer, Nigel Lawson, also forecast that the economy would grow by 4 percent this year, but predicted growth of 2.5 percent in 1988, despite uncertainties stemming from the market crisis.

The 4 percent forecast for this year is a full point above the 3 percent projection in the March annual budget for growth in gross domestic product. GDP measures the total output of goods and services excluding income from foreign investment.

The confederation's predictions for GDP are based on a base lending rate by big banks, from which other rates are scaled up, of 9 percent until the end of this year, and then 8 percent.

It forecast that the rate of growth of industrial production would slow to 4.9 percent next year, from an increase of 5.8 percent this year.

Consumption will rise by 4.3 percent in 1987, the confederation said, because of slower growth of disposable income.

Britain's export growth will be only 1.7 percent next year, compared with 5.5 percent this year, as world trade growth slackens off to 3 percent in 1988, it forecast, compared with 3.3 percent in 1986.

Britain's current account, a broad trade measure that includes such things as services as well as merchandise trade, will be in deficit by £3.2 billion (\$5.7 billion) next year against £1.6 billion this year, the confederation said.

Industrial investment will rise by 2 percent this year from 1986, it forecast, although comparison of the two years is deceptive because of changes in tax write-offs.

Industrial investment in the second half of this year would be 6.5 percent more than in the same half

last year, and 7 percent more next year than this.

The CBI said it expected that private investment would rise by 1.5 percent this year.

The number of jobless, reported at 2.87 million in September, will remain below 3 million this year, but the downward trend will stop during the second half of next year, the confederation predicted.

U.S. Mulls 'Free Trade' With Japan

Reuters

TOKYO — A day after asserting that Japan's refusal to open its construction market was "not acceptable," the new U.S. commerce secretary had held out the possibility that Washington and Tokyo could reach a free trade pact similar to the U.S. arrangement with Canada.

"Japan and the United States are so important to each other that perhaps establishing some kind of special relationship" might be a good answer," C. William Verity said Saturday.

In September, the United States and Canada agreed to fully open their markets to each other's products. Noting that Tokyo and Washington have been conducting frank trade talks for some time, Mr. Verity said that negotiations could result in a pact similar to the U.S.-Canadian agreement.

That might be constructive," he said, as he ended his four-day visit.

On Friday, Mr. Verity had warned that the United States might retaliate if Japan continued to bar U.S. companies from participating in public works projects.

But on Saturday, Mr. Verity said that the Japanese had left the door open to the possibility of a compromise over U.S. demands for increased foreign participation.

Small-Car Glut in U.S. Explains VW Shutdown

Compiled by Our Staff From Dispatches

DETROIT — Volkswagen AG's decision to close its U.S. plant resulted from a glut in the American market for small economical cars, which once was VW's almost exclusive province, industry analysts and executives say.

"They never built anything to follow up on the Beetle," he said. "It's endemic to the problems in this country, there it is," said William Prior, president of Yugo of America.

With more Japanese-owned plants scheduled to open in the United States in coming years, VW's sales outlook was bleak. And more low-priced cars from such countries as Taiwan, Malaysia and Thailand are expected.

VW said it hoped to find a buyer for the plant at Westmoreland, Pennsylvania, which began operations in 1978, but analysts said that prospects were limited.

Ron Giani, an analyst with Montgomery Securities, said that the most likely buyer for the plant was Ford Motor Co., probably for use in planned joint venture to build a van with Nissan Motor Co. of Japan. He said that Ford officials recently toured the plant.

VW said it would move production of Jetta and Golf cars for the U.S. market to its plant in Wolfsburg, West Germany. But some analysts and union officials are skeptical that the company can maintain current annual sales of about 200,000 vehicles.

"Back in the days of the Beetle, Germany was the low-cost producer," said Harvey Heinrich, an analyst with Merrill Lynch. "Today you can't source your production in Germany and the United States when you have competition from Korea and Mexico."

VW, whose seldom-altered Beetle was the best-selling foreign car

in the United States for much of the 1950s and 1960s, also failed in recent years to develop exterior and interior styling to meet U.S. consumer demand, said Tom O'Grady, president of Integrated Automotive Resources.

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With more Japanese-owned plants

in these interactions can cause instability. Some tradition is not random; a teacher's or one school has it. The forms of the random are memory, according to James A. Yorke, a mathematician at the University of Maryland. "I think the drop-out is inconsistent with a random-walk approach. If we take the size of fluctuations on a day, there's essentially a probability of a drop of 50 percent." Real causes and effects in market behavior, for instance, their working, is always easy to discern. A revealing approach is how such models have been altered by a sudden shift in kind. Robert May, a mathematician at New York University, has described the surprise of a simple model for the progress of a disease. His model is "perturbed" by responding to a progression, the level of disease not ceasing downward smoothly but with small, irregular oscillations.

Instead, the model embarks on broad oscillations, swinging downward one year but up the next. Only after several have passed does a higher equilibrium emerge. Similar patterns of oscillation have been observed in policy makers seeing an swing might be tempted for a specific cause of disease's resurgence, not realizing such oscillations are a predictable outcome of a nonlinear system. Similarly, chaos theorists believe that the stock market, too, does reflect hidden economic forces, but with much more complex patterns of oscillation than is conceivable.

Such methods are most successful in helping to understand the character of irregular motion — the degree of visibility, likelihood of oscillation. He helps in predicting how changes in a system's rules might increase or decrease stability. Whether they will ever be able to make more precise predictions remains in question. Many economists believe it will be hard enough for them to become comfortable with extraordinary occurrences that used to be rare exceptions. Psychologically, it means difficult, as those who have discovered

INTERNATIONAL CREDIT

New International Bond Issues

Compiled by Laurence Desvillettes

Issuer	Amount (millions)	Mot.	Coupl. %	Price and week	Price and week	Terms
FLOATING RATE NOTES						
Yukong	\$ 50	1995	1%	100	—	Over 6-month Libor. Redemptions or par in 1992. Fees 1%. 50% payable on subscription and balance in 6 months. Denominations \$50,000, listed in Asia.
FIXED-COUPON						
Toyota Motor Credit	\$ 200	1990	9	101.18	99.68	Noncallable. Fees 1%.
Ireland	DM 300	1995	6%	100	97.75	Noncallable. Payable in January. Fees 2%.
Northern Telecom	£ 60	1992	9%	100%	98.58	Noncallable. Fees 1%.
Banque Française du Commerce Extérieur	FF 900	1992	11%	105.80	—	Redeemable or par in 1991. Private placement. Fees 1%.
Banque Française du Commerce Extérieur	FF 100	1992	11%	107.32	—	Coupon payable quarterly. Redeemable or par in 1991. Private placement. Fees 1%.
Industrial Bank of Japan Finance	ECU 100	1993	8%	101%	99.75	Noncallable. Fees 1%.
Long Term Credit Bank of Japan	ECU 100	1994	8%	101%	99.63	Noncallable. Fees 1%.
Mortgage Bank of Denmark	Y 20,000	1992	5%	101%	99.75	Noncallable. Fees 1%.

BONDS: Trading Is Active, Despite Dearth of Issues

(Continued from first finance page)

Bank of Denmark sold 20 billion kroner of five-year notes at 101%, bearing a coupon of 5% percent.

In the Deutsche mark sector, dealers complained that the 300 million DM of eight-year bonds offered by Ireland was the wrong name at the wrong price and too long a maturity. The paper was offered at par bearing a coupon of 6% percent. Less the underwriting fees, the yield was about 6.45 percent, about equal to the yield on government bonds.

Likewise, the French franc issue from Banque Française du Commerce Extérieur was also a private placement aimed at giving a high current yield of 11% percent. But the high offering price of 105.80 on the portion that pays interest annually and 107.32 on the portion paying quarterly interest meant that the pricing on the high coupon of ECU paper.

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Normally, Ireland would be expected to pay at least 35 basis points over the level of government bonds. But as West Germany has indicated that it plans to impose a withholding tax on interest payments, the yield was about 6.45 percent, about equal to the yield on government bonds.

The issue, priced at 100% with a coupon of 9% percent and less than 1% percent underwriting fees, yielded 110 basis points over gilts. However, bankers said British institutions want longer-dated 15-year paper. Continental investors do prefer short maturities, but they are not buying sterling currently.

deducting the underwriting fee it kept for itself amounted to just over 10 percent.

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To Paris Banks' Chagrin, Top Firms Shift With Ease Into Multi-Options

By Carl Gewirtz
International Herald Tribune

PARIS — French companies' re-vamping of bank credit lines into underwritten multi-option facilities is proceeding at a rapid pace despite the frequent hostility of the leading French banks.

What the companies have discovered is that the foreign banks operating in France are very hungry for assets as well as the opportunity to establish relations with companies they have not worked with before.

Organized by Société Générale, Crédit Lyonnais and Crédit Agricole, the annual facility fee is 5 basis points and the drawing charge is 1/2 point, or 12½ basis points, over Libor or Libor. It will pay a utilization fee of 5 basis points if more than half the amount is drawn from banks and front-end fees ranging up to 6 basis points on an underwriting of 150 million francs.

Also in the market is Econocom International NV, a Dutch company leasing and distributing computer equipment that has operations in France. The annual fee on

participation fees range up to 10 basis points.

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Participation fees range up to 10 basis points.

As all these provide for drawings in francs, participation is open only to banks operating in France.

In the international sector, Grand Metropolitan, the British food, drink and hotel company, is seeking a \$500 million, five-year facility. It will pay an annual facility fee of 6½ basis points on amounts considered available and 3% on the reserve portion.

The drawing charge is set at 10 basis points over Libor, and a utilization fee of 2½ basis points applies if more than half the line is drawn.

Before drawing directly from the banks, companies can ask under-

Kuwait Public Debt Issue Set

Agence France-Presse

KUWAIT — Kuwait's central bank will issue 200 million dinars (about \$720 million) of treasury and bearer bonds beginning Wednesday, a move aimed at easing its budget deficit.

The debt issue is the first among Gulf oil producers. The issue was announced in September and the central bank gave details Saturday.

The central bank, on behalf of the Ministry of Economy, is to issue treasury bonds with a total value of 120 million dinars, and bearer bonds totaling 80 million dinars.

The governor of the central bank, Sheikh Salem al-Sabah, said in Washington in October that the bonds would not be available to foreign investors.

The treasury bonds, available in units of 30,000, 250,000 and 500,000 dinars, will bear interest of between 6 percent and 7 percent.

REACTION: Budget Cynicism

(Continued from Page 1)

by the so-called hard cuts, which do not include any substantial revenue-raising increase. He cited the closing of a loophole on real estate transactions; maintenance of a 3 percent tax on telephone usage which had been scheduled to be phased out; an acceleration of tax payments amounting to \$1.9 billion; and a reduction in debt service payments of \$1.2 billion the year and \$3.5 billion next year, resulting in a budget deficit of \$1.5 billion.

The New York bank trader said

Statoil's Chief Steps Down

Agence France-Presse

OSLO — Arve Johnsen, managing director of Norway's state-controlled oil company Statoil, announced his resignation Sunday, yielding to political pressure caused by cost overruns of 5.4 billion kroner (\$845 million) in a refinery construction project.

All six government-appointed board members resigned Friday. Five other Statoil directors announced earlier Sunday that they would not resign even if Mr. Johnsen was forced to leave. The employees' board representatives have also announced their intention to stay on.

Statoil's top management has come under severe criticism over an oil refinery at Mongstad that will cost at least 10 million kroner, or more than double what was projected.

The New York bank trader said that market participants probably were fed up with the month-long discussions about the budget deficit.

He said he expected that traders

will now turn to the next items of business: October's U.S. trade figures due early next month, and data indicating whether last month's collapse in stock prices has had any effect on domestic demand.

The trade data, he predicted, will not be encouraging. The final three months of the year always produce bad trade figures, he said.

Meanwhile, there is still no certainty that the record 508-point drop in the Dow Jones industrial average on Oct. 19 had significantly dented domestic demand.

That delays a Group of Seven meeting at least until the end of this year. Analysts said that the foreign exchange market might go into suspended animation awaiting the outcome of that meeting, which presumably would be aimed at stabilizing the dollar.

The other possibly positive element is that the budget-cutting legislation, known as the Gramm-Rudman-Hollings law, did get the Reagan administration and Congress to act on the deficit.

Presumably, then, financial markets could draw assurance that the bill's target deficit of \$108 billion in fiscal 1989 will be respected and that the deficit will be cut by at least \$36 billion per year thereafter.

Now, however, U.S. stock prices are seen as moving "sideways" by Mr. Brainerd. He said that Wall Street "had already discounted account on the budget and will now focus on what happens to interest and inflation rates."

As for the dollar, traders expect it to temporarily stabilize at current low levels, moving within a range of 1.60 to 1.70 Deutsche marks and

1.30 to 1.37 yen. Friday's New York closing levels had the dollar at 1.6825 DM and 135.60 yen.

Weekend trading in the two markets that were open was relatively calm. Foreign currency trading in Bahrain left the dollar at levels set Friday in New York. In Hong Kong, the price of gold was down \$1.13 an ounce at \$468.62.

In the face of widespread skepticism in the private sector, government officials praised Washington's budget moves.

Finance Minister Gerhard Stoltenberg of West Germany called the agreement "effective and credible."

Mr. Stoltenberg said it was "most important confidence-building measure for the currency and stock markets."

Japan's finance minister, Kiichi Miyazawa, said he hoped that "the necessary steps will be taken quickly to implement the agreement and it will have a favorable impact on foreign exchange and other markets."

In France, sources close to Finance Minister Edward Balladur said that the government was "very happy" with the accord.

Mr. Lawson said that the budget pact was "perfectly adequate for the time being."

Tractor Overhaul

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Wall Street Review

NYSE Most Actives

Vol.	High	Low	Last	Chg.
TesAir	20000	132	114	+1%
NY Times	10700	265	252	-1%
BAT	1442	84	79	-1%
Wrigley	1120	110	109	-1%
Goldman	11400	128	125	-2%
Talson	1000	34	32	-1%
ICM	2474	74	73	-1%
Philip Morris	10200	204	202	-1%
Merck	1000	100	99	-1%
McDonald's	9500	112	110	-1%
AT&T	9400	112	110	-1%
USX	4700	124	122	-1%
Dow	4000	124	122	-1%

NYSE Sales

Sales Vol.	Vol.	High	Low	Last	Chg.
Total for week	100	51,500,000	51,500,000	51,500,000	-
Year to date	100	254,000,000	254,000,000	254,000,000	-
Year 1 to date	100	243,000,000	243,0		

in Class

him as having the "personal touch." A respected broker's favorable record would make Ohio State fit for him even if he had a sweat suit in the locker room and lawn. He has lost on television. He's lost three straight games. While coaching other local teams, he once was one of West Virginia's best. Presumably he's come back. But when Bruce was a member of words of wisdom, he once the West Virginians say that there were two sides, Holtz said. "There are those who are going to laugh about that. But that's it. It's not done fairly in my discretion wasn't done fairly to the 11 opponents I've had. I'm not doing anything wrong. Al Paul, the coach, defends the 11 football players highly qualified academically now toward a degree in College curriculum. And to some isn't to blame as much as committee of Ivy League deans to accept a few footballs to meet the standard scale of a similar deans committee several years ago. Coming in its desire to end a losing streak that is now at 19-16, he was asked why he was dropped from the Ivy League football division, the athletic director of the thing to do" excepting the 11 football plays



Ferdinand, right, under Bill Shoemaker, holding off Ferdinand Saturday at Hollywood Park.

Ferdinand Edges Alysheba in Cup Classic

By Andrew Beyer
Washington Post Service

INGLEWOOD, California — It was the essence of Hollywood: a star-studded cast, great drama and a cliffhanger finish.

In Saturday's long-awaited meeting of the last two Kentucky Derby winners, Ferdinand outlasted Alysheba in a thrilling stretch run and won the world's richest race, the \$3 million Breeders' Cup Classic, by a desperate nose.

Alysheba would have needed only one or two more strides to score a victory that would have clinched the horse of the year title. But he was foiled by 56-year-old jockey Bill Shoemaker, who gave the winner a virtually flawless ride, and by legendary trainer Charles Whittingham, who spent months aiming Ferdinand specifically for this race.

It took a sensational finish to make the Classic the high point of a dramatic day of racing at Hollywood Park.

Half an hour earlier, America's best grass runner, Theatrical, had hooked up in a head-and-head stretch battle with France's best, Tremplino, and prevailed by a half-length in the \$2 million Turf.

The fourth Breeders' Cup series had begun with a shocking upset, as the fully Very Stable ran away

from Groovy, zipping the Sprint's six furlongs (1,200 meters) in 1:08 4/5, and ended the New York speedster's horse-of-the-year chances.

Success Express was the Juvenile impossibly, stamping himself as a prime contender for next year's Kentucky Derby.

Epitome pulled a 30-to-1 upset

in the Juvenile Fillies.

The French filly Miesque routed her foes in the Mile with one of the day's most brilliant performances.

Sacramento fed all the way to the Distaff.

The individual stars included trainer Wayne Lukas and jockey Pat Day, who each won two races.

But the memory of all the drama and the achievements in the fourth Breeders' Cup will be overshadowed by the Classic. It is rare when a race which looks so interesting on paper fulfills all of its potential. This did.

Both of the favorites are habitual stretch-runners, so while longshots were vying for the early lead, Shoemaker and his rival, Chris McCarron, were simply angling to get a good tactical position. Shoemaker made the best possible move, dropping to the rail and saving ground easily. He moved effortlessly to get within striking distance in the middle of the backstretch.

Judge Angelus and Candi's

Gold were setting the pace (a half-mile in :46-2/5, six furlongs in 1:10-1/5), when Shoemaker took Ferdinand off the rail and sent him up to challenge the leaders on the outside. Behind him, Alysheba was starting to accelerate strongly, but he would be forced to go widest of the turn.

The speed horses were still in front of an eighth of a mile from the wire, but it became clear that this race was going to come down to the 3-year-old Alysheba vs. the 4-year-old Ferdinand, between two half-of-fame trainers and two of the best riders of all time.

"If they took a poll of all the people in the U.S. he'd be a champion," said trainer Jack Van Berg, reflecting his concern that the Eclipse Award voters may hold this nose margin against him.

Ferdinand's victory was a credit to the patience and planning of Whittingham, who skipped all the other big-money races this fall to point for the Classic.

Ferdinand had been widely criticized as a mediocre Kentucky Derby winner last year, but Saturday's performance was the definitive evidence of the way he has blossomed.

"He's the best horse in America in training right now," Shoemaker said.

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With every stride it appeared that Alysheba was going to overtake the leader — especially since McCarron was urging his mount as hard as he could while Shoemaker wasn't using the whip. Said Shoemaker later: "He's not a whip horse."

McCarron thought he was going to win the battle, but he said, "Ferdinand just kept digging in as my horse was getting to him. He was very game at the finish."

The two hit the finish line together, having covered the mile and a quarter in a moderate 2:01-2/5, and because the wire is near the far end of the Hollywood stretch, few in the crowd of 57,734 could tell who won. Neither could the jockeys.

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Both horses waited at the winner's circle while the photo was being developed (the jockeys agreed to "save" \$10,000 — the winner giving the loser that much of his fee). When the number of the even-money favorite went up, McCarron slapped his mount's shoulder in frustration.

But it was an honorable defeat. Alysheba has had a long, tough campaign, which included all the 3-year-old classics and he held his sharp form until the end of the season.

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LANGUAGE

Defining Political Campaign Issues

By William Safire

WASHINGTON — On "Saturday Night Live," the comedian Al Franken asked Bruce E. Babbitt, a Democratic presidential candidate, "Governor, what about the character issue?"

Babbitt: "What about it?"

Franken: "I'm referring to your long history of going into supermarket express lanes with more than 10 items."

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This isn't was not exactly a thigh-slapper, but it did have a political barb: The campaign of Governor Michael S. Dukakis was the source of an "attack video," showing that Senator Joseph R. Biden Jr. had stolen the words — indeed, the entire family background — of a British oil tycoon, which led to the character issue.

It will be a hearing a great deal about this issue in

the coming year. In the campaign of 1990, William Jennings Bryan called imperialism the burning issue of the campaign, giving more zip to the customary labels of *leading issue* and *paramount issue*. These are the formal, intellectually approved subjects for debate, cut above the plebian bread-and-butter issue and in contrast to the gut issue, which often deals with race or class resentments not to be mentioned in high-toned debate.

Gut issue, probably long bruited about in politics on both sides of the Atlantic, may have been first recorded in *The Economist* of London as recently as 1964:

"For Harold Wilson it was a carefully planned campaign . . . the neo-Kennedyism confined with a concentration on gun issues." A generation before, the word *gut* — from the Old English for "bowel" — was a part of college slang as *gut course*, meaning "easily digested."

This referred to the belly's softness; in general slang, *gut* means "courageous" and *gut*, used as an adjective, in politics means "visceral," appealing to emotion rather than reason.

A *switcher* issue is known to pollsters as a subject of conflict, such as abortion or gun control, that would cause a voter usually aligned with one party to switch to the opposition on that matter alone. The *social issue*, coined in 1970 by the psychologist Bent J. Wattenberg and Richard M. Scammon, denoted the concern with drug use, alienation, unrest and changing morality that seemed to be replacing the economic, or bread-and-butter, controversies.

The problem or shortcoming we call the *character issue* is as old as campaigning, from the *icesis* of the Romans' *Coniolanus* to the acknowledgement by Grover Cleveland of paternity of an illegitimate child ("Ma, Ma, where's P?" was the slogan used to embarrass him), but the phrase seems to have sprung up in our time.

In October 1979, *Newsweek* attributed the phrase to an unnamed politician in a speech speculating on a bid by Senator Edward M. Kennedy to wrest the Democratic nomination away from President Jimmy Carter:

"If Kennedy is the nominee, the 'character' issue will be 'fair game for the Republicans in the fall.' The Democratic strategists agreed." Five months later, The Associated Press observed: "In addition, campaign aides said, Kennedy was not hurt as badly in Mass-

achusetts as in other states by the so-called 'character' issue. For weeks, polls have shown and sides have conceded that Kennedy has been hurt by voter questions about Chappaquiddick and concerns about his marriage."

In the 1984 campaign, a columnist writing about Senator Gary Hart struck first. Mary McGrory wrote that Vice President Walter Mondale was "not, however, ready for Hart and his unexpected, lethal challenge on the character issue. Hart, whose campaign is vaguely 'new' and 'futuristic,' suggests that Mondale is old at heart." Senator John H. Glenn Jr., then raised what he called the character issue by stressing personal accomplishments rather than position papers. But it was left to Walter Mondale, with his "Where's the beef?" campaign, to imply that Hart was a hollow, or plastic, man.

The next man to be brought down by the *CJ* was George Bush in 1987. When plagiarism charges began to fly, Phil Roeder, an Iowa Democrat spokesman, was quoted by the AP as sighing, "There's the potential this could raise some of the character issues."

After the furor forced Biden to abandon his candidacy, a minor flap was caused by the revelation that the Dukakis camp had provided the media with the information that did him in — standard political procedure in the past, but now considered by some anti-partisan types as some sort of indecency. This, Roeder said, but "this is not an issue that strikes to the character issue like the Hart incident and the Biden incident both did."

WHAT is *character*, anyway, that makes it an issue that can cripple candidates? This is one of the most powerful and mysterious words in the language; no satisfying synonym exists for it.

Etimologically, it is a 14th-century English word from the Greek *charakter*, which means "engraving tool," and, by extension, the mark made by that tool; the word *character*, for example, contains nine characters, or letters. By further extension, the word came to mean the mark a person makes, the features and qualities that distinguish that person from others.

But character has another sense, beyond "distinguishing trait." It is the mark of an individual with a broad outlook and noble heart; the person with character has the judgment to know what is right and the courage to do what is good. The *character issue* takes that at the degree to which a candidate falls short of that state, as candidates and most human beings do.

"Politics runs the character," said Otto von Bismarck in 1881, but Woodrow Wilson less cynically defined it in 1914 as a quality that cannot be deliberately created: "If you will think about what you ought to do for other people, your character will take care of itself. Character is a byproduct."

William James, the philosopher, explained it to his wife in a letter in 1878: "I have often thought that the best way to define a man's character would be to seek out the particular mental or moral attitude in which what he came upon him, he felt himself most deeply and intensely active and alive. At such moments there is a voice inside which speaks and says: 'This is the real me!'"

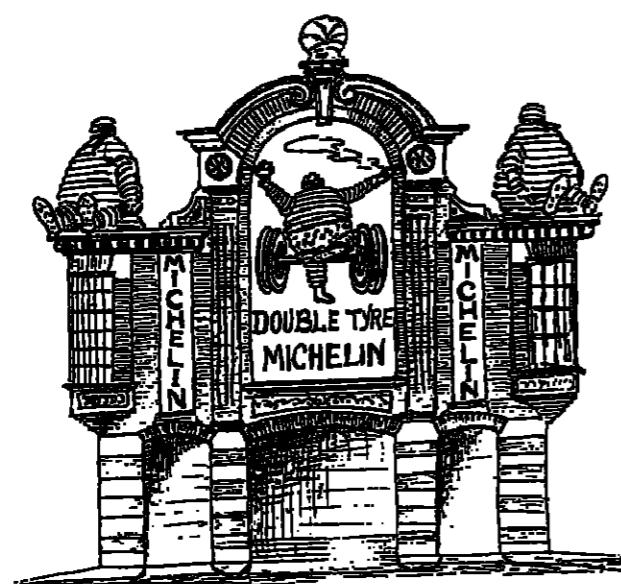
New York Times Service

A Curiosity, From Michelin to Conran

International Herald Tribune

LONDON — In 1909 the Michelin brothers, Édouard and André, who had been doing pretty well in England and planned to do even better, commissioned the building of Michelin House at 81 Fulham Road, a site chosen because it was handy to prospective customers in Chelsea and because it was on one of the main exits from London by car.

The building was designed by François Espinasse, who worked in the buildings division of the



First sketch for the original Michelin House, and Priscilla Carluccio, guiding spirit of the Conran Shop to open this week in the revamped building.

MARY BLUME

Michelin tire factory in Clermont-Ferrand and designed the company's Paris office. Although he was not a qualified architect and his death in 1925 went unnoticed not only in the French architectural press but even in the local Clermont-Ferrand newspaper, his Michelin House is a wonder, built from a new material, reinforced concrete, in only five months.

Michelin House, which combined offices, salesrooms, garage and tire storage space, was simply and inexplicably terrific, with its colored front, its huge stained glass windows of Bibendum, the Michelin man, in sportive poses, and a curiously knobby shape that was eccentric even by British standards.

Its style has been described as Art Nouveau, proto-Art Deco, Machine Age, Artistic Functionalism, or a combination of any of the above, with traces of the English Arts and Crafts movement in the tiled facade. "Tremendous personality," says Paul Hamlyn, the publisher who acquired the Michelin House in 1985 with Terence Conran. "Ebullient" says Conran, adding, "When I started Habitat in 1964 in a dull building alongside Michelin, I used to look awfully across at it."

Today, Sir Terence Conran is rich beyond the dreams of avarice as head of the £1.5 billion Storehouse PLC retailing group, which includes not only the Habitat and Conran shops but also other home-furnishing outlets, publishing, clothing, food and an interest in 27 FNAC stores in France. At the end of this week a Con-

ran shop will open in the over-hauled Michelin House. The building and its restyling are the subject of an exhibition at the Royal Institute of British Architects. The new Conran's will have 22,000 square feet of display space against 8,000 square feet in the old Conran shop, and over 3,000 new lines will be added to the product range.

In addition to a shopper's paradise the new Michelin House will be the center of London's most affluent area, a part of town extenuated real estate agents have named Brompton Cross. The crossroads is where Fulham Road, Brompton Road, Pelham Street, Sloane Avenue and Walton Street come together.

Until recently Brompton Cross was a frowzy and shabby genteel backwater, light years away from nearby King's Road, the only spark of trendiness coming from Anouska Hempel's Blakes Hotel, several blocks away. Today, in addition to restaurants and smart accessory shops, Brompton Cross has become the center of sharp new boutiques — Joseph, Katherine Hamnett, Agnès B and Issey Miyake. Anouska Hempel, now Lady Weinberg, has opened a by-appointment-only couture shop in the shadow of Michelin House where she also sells "interesting

furniture and pictures and moss trees and whatever I'm thinking about that day." Real estate prices, she adds, have gone through the roof.

"There's a huge movement going on in the neighborhood, it's going to be very classy, I think, but it's important that the mix is right," says Priscilla Carluccio, a director of the Conran shop, director of styling of the Conran Design Group and guiding spirit behind the new store.

A great deal of thought has gone into making the new store right not only for a newly rich neighborhood but also for the area's longtime residents. The new store will have an oyster bar and an elegant restaurant called Bibendum but its food department will also incorporate a much-loved and recently defunct neighborhood tea and coffee shop, Whittard, and there will be a travel agency in homage to Michelin and as an amenity for the locals.

"We want to be of service to local people as well as to our own customers," says Mrs. Carluccio, who is married to a cookbook writer and is Terence Conran's sister. "We've said the travel agent must provide ordinary tickets and package tours as well as the smart holiday."

She has done a great deal of

Elizabeth David, Terence Conran has been one of the crucial influences on the way postwar Britain lives. Conran transformed the British interior so that chicken bricks and enameled workmen's mugs and pine kitchens became parts of the national landscape, and dowdy British homes, cheap and suddenly, became fresh and easy and bright. When the first Habitat opened 23 years ago, The Times said, customers "thought they had gone to heaven."

The new shop is dealing with a more sophisticated customer and with a changed lifestyle. If in the '60s it was novel to bake your own bread in a country-style kitchen, in the '80s people pop food into microwave ovens and care more about how the table setting looks than what's on the plate.

"I think there is a mood here of people wanting to arrange their food in a different way — square plates with oblong plates with little plates, so you can play with it really," Mrs. Carluccio says. She also predicts the end of the 1970s color, matte black.

"In fashion a lot of brown is coming in and I think that will happen in furnishings. People are most interested in textures, good patinas, color used carefully."

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buying in the Orient, not only for the Conran shop's new department of Far Eastern antiques but also for fabrics and furniture.

"I brought some Chinese domestic furniture and porcelain and some Indian temple pieces and marvelous Japanese baskets, copies of old Japanese baskets that have actually been made in China."

There will be a section devoted to the bedroom with fabrics, linens, cushions and blinds grouped together and, like other specialized departments, it will have its own packaging with a sachet of lavender slipped into bed linens which come in smart mattress-tightening shopping bags.

Wrapping for children's presents includes a package of forget-me-nots and ribbon printed with the alphabet. The children's department, a new departure for Conran's, includes not only toys but gifts for new babies and modern style furniture made by a toy designer.

Packaging for wedding gifts — usually done while the customer is not waiting, so there is more time — will be Japanese in style with handfuls of gold confetti that will sprinkle out when the package is opened.

The product range, from reproduction Shaker chairs made in olive cherry by a cabinetmaker in Dorset to specially designed writing paper, is the result of two years of planning. Terence Conran approved every item.

"I honestly do believe that there will be no other furnishing store like this," Priscilla Carluccio says. "It's not a department store; it's the departments we want to have."

The result will be dazzling but discreet: "We want the shop to look almost as if it's always been there, we don't want it to seem to be the latest thing on the High Street. That's not what the shop is about in its essence."

"I couldn't buy anything for the shop that I don't like," she says. "I find it so arrogant to buy something that you believe in revolutionizing because you believe there's a market for it. You've got to have personal convictions. You get the customers you deserve."

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New York Los Angeles F1200 F2000

New York Chicago F1200 F2000

New York Atlanta F1200 F2000

New York Miami F1200 F2000

New York Honolulu F1200 F2000

New York Tokyo F1200 F2000

New York Paris F1200 F2000

New York Rome F1200 F2000

New York Mexico City F1200 F2000

New York Sydney F1200 F2000

New York Hong Kong F1200 F2000

New York Seoul F1200 F2000

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